

## BOROUGH OF ROCKAWAY

## COUNTY OF MORRIS

# REPORT OF AUDIT

<u>2015</u>

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## BOROUGH OF ROCKAWAY

## <u>PART I</u>

# FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA

YEAR ENDED DECEMBER 31, 2015



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#### Independent Auditors' Report

The Honorable Mayor and Members of the Borough Council Borough of Rockaway Rockaway, New Jersey

#### **Report on the Financial Statements**

We have audited the financial statements – *regulatory basis* of the various funds of the Borough of Rockaway, in the County of Morris (the "Borough") as of and for the year ended December 31, 2015 and 2014, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division") to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America, audit requirements prescribed by the Division, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Borough's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The Honorable Mayor and Members of the Borough Council Borough of Rockaway Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1, the financial statements are prepared by the Borough on the basis of accounting practices prescribed or permitted by the Division to demonstrate compliance with the Division's regulatory basis of accounting and the budget laws of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for the Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly in accordance with accounting principles generally accepted in the United States of America the financial position of each fund and account group of the Borough as of December 31, 2015 and 2014, or the changes in financial position or where applicable, cash flows thereof for the years then ended.

#### **Basis for Qualified Opinion**

The Borough's general fixed assets account group is stated at historical cost or estimated historical cost in the accompanying financial statements. We were unable to obtain sufficient evidence to support the cost of the fixed assets of the general fixed assets account group. As more fully described in Note 1, due to the length of time over which these fixed assets were acquired, it is not practical to determine their actual costs. Therefore, based upon the underlying accounting records, we have not audited the general fixed assets account group.

#### Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the effects on the December 31, 2015 and 2014 financial statements of the matter described in the *Basis for Qualified Opinion* paragraph, the financial statements referred to above present fairly, in all material respects, the financial position of the various funds of the Borough of Rockaway as of December 31, 2015 and 2014, and the results of operations and changes in fund balance, where applicable, of such funds, thereof for the years then ended on the basis of the accounting practices prescribed or permitted by the Division to demonstrate compliance with the Division's regulatory basis of accounting and the budget laws of New Jersey, as described in Note 1.

#### **Emphasis of Matter**

As discussed in Note 6 to the financial statements, the Borough implemented Governmental Accounting Standards Board ("GASB") Statement No. 68, Accounting and Financial Reporting for Pensions – An Amendment to GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68 during the year ended December 31, 2015. Our opinions are not modified with respect to this matter.

The Honorable Mayor and Members of the Borough Council Borough of Rockaway Page 3

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements of the various funds that collectively comprise the Borough's financial statements. The supplementary data schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedules of expenditures of federal and state awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance") and New Jersey's OMB Circular 15-08, *Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid*, are presented for purposes of additional analysis and are not a required part of the financial statements.

The supplementary data schedules and the schedules of expenditures of federal and state awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the various fund financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the various fund financial statements or to the various fund financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary data schedules and the schedules of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 23, 2016 on our consideration of the Borough of Rockaway's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough of Rockaway's internal control over financial reporting and compliance.

Mount Arlington, New Jersey May 23, 2016

visimoccia, LLP

NISIVOCCIA LLP Maute

Kathyn L. Mantell Certified Public Accountant Registered Municipal Accountant No. 447

BOROUGH OF ROCKAWAY <u>COUNTY OF MORRIS</u> <u>2015</u> <u>CURRENT FUND</u>

#### BOROUGH OF ROCKAWAY <u>CURRENT FUND</u> <u>COMPARATIVE BALANCE SHEET - REGULATORY BASIS</u>

		Decer	nber 31,
	<u>Ref.</u>	2015	2014
ASSETS			
Cash and Cash Equivalents:			
Treasurer	A-4	\$ 2,417,891.76	\$ 2,338,611.40
Change Fund		100.00	100.00
		2,417,991.76	2,338,711.40
Receivables and Other Assets With Full Reserves:			
Delinquent Property Taxes Receivable	A-7	389,134.42	362,527.18
Tax Title Liens Receivable	A-8	630,658.60	609,754.79
Property Acquired for Taxes at Assessed Valuation		961,500.00	961,500.00
Revenue Accounts Receivable	A-9	43,165.75	37,673.23
Due from Animal Control Trust Fund	В	2,196.64	2,077.19
Due from Other Trust Funds	В		153.43
Total Receivables and Other Assets With Full Reserves		2,026,655.41	1,973,685.82
TOTAL ASSETS		\$ 4,444,647.17	\$ 4,312,397.22
LIABILITIES, RESERVES AND FUND BALANCE			
Appropriation Reserves:			
Encumbered	A-3;A-11	\$ 249,926.76	\$ 198,468.59
Unencumbered	A-3;A-11	421,267.27	363,956.41
		671,194.03	562,425.00
Due to Other Trust Funds	В	29,921.62	
Due to General Capital Fund	С	212,765.60	496,394.52

### BOROUGH OF ROCKAWAY <u>CURRENT FUND</u> <u>COMPARATIVE BALANCE SHEET - REGULATORY BASIS</u> (Continued)

			December 31,	December 31,
	Ref.		2015	2014
LIABILITIES, RESERVES AND FUND BALANCE (Cont'd)				
Due to State of NJ - Marriage License Fees		\$	275.00	125.00
Due to State of NJ - Burial Fees				5.00
Due to State of NJ - Department of Communitiy Affairs			2,067.45	2,041.48
Due to State of New Jersey for Senior				
Citizen's and Veteran's Deductions			9,331.10	9,241.51
Prepaid Taxes			141,484.01	102,728.40
Due to County of Morris - Added & Omitted Taxes			4,330.37	
Tax Overpayments			2,980.84	3,488.20
Accounts Payable - Vendors			6,592.64	5,806.67
Reserve for Revaluation			2,160.00	2,160.00
Reserve for Appropriated Grants:				
Recycling Tonnage Grant			20,735.44	20,735.44
Clean Communities			3,320.78	3,320.78
Body Armor Replacement Fund			2,218.21	537.29
NJ Alcohol Rehabilitation			2,599.92	2,599.92
Municipal Alliance			21,506.23	5,750.00
Domestic Violence Response Team Grant			63.26	63.26
Safe and Secure Communities			2,058.19	2,058.19
Drunk Driving Enforcement Fund			4,172.71	
Click It or Ticket			600.00	400.00
Reserve for Unnappropriated Grants:				
Body Armor Replacement Fund			1,725.92	1,725.92
Recycling Tonnage Grant			10,872.35	10,872.35
Drive Sober or Get Pulled Over			3,800.00	8,800.00
Drunk Driving Enforcement Fund			16,807.55	11,569.69
Click It or Ticket			3,800.00	3,800.00
Reserve for Sale of Municipal Assets			400,000.00	400,000.00
Reserve for Pending Tax Appeals			89,866.50	
Reserve for Third Party Tax Title Liens			22,198.74	
······································			1,689,448.46	1,656,648.62
Reserve for Receivables and Other Assets	А		2,026,655.41	1,973,685.82
fund Balance	A-1		728,543.30	682,062.78
OTAL LIABILITIES, RESERVES AND FUND BALANCE		III CAL	4,444,647.17	4,312,397.22

### BOROUGH OF ROCKAWAY

CURRENT FUND

# COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE -**REGULATORY BASIS**

		Year Ended December 31,			
	<u>Ref.</u>	2015	2014		
Revenue and Other Income Realized					
Fund Balance Utilized		\$ 300,000.00	\$ 314,721.00		
Miscellaneous Revenue Anticipated		1,125,769.40	1,349,499.58		
Receipts from:					
Delinquent Taxes		362,524.37	337,929.40		
Current Taxes		21,450,743.85	20,678,052.89		
Nonbudget Revenue		124,956.29	177,240.12		
Other Credits to Income:					
Unexpended Balance of Appropriation Reserves		129,251.85	45,664.66		
Interfunds Returned		2,230.62	421.34		
Cancellation of Appriopriated Grant Reserves			0.03		
Total Income		23,495,476.38	22,903,529.02		
Expenditures					
Budget and Emergency Appropriations:					
Municipal Purposes		7,445,868.33	7,519,357.83		
Local School District Taxes		7,599,684.00	7,423,630.00		
County Taxes		2,133,823.02	2,217,012.22		
County Share of Added Taxes		4,330.37	861.14		
Regional School District Taxes		5,873,227.00	5,426,526.00		
Refund of Prior Year Revenue			1,759.00		
Prior Year Grants Receivable Cancelled			61,216.52		
Reserve for Tax Appeals		89,866.50			
Interfunds Advanced		2,196.64	2,230.62		
Total Expenditures		23,148,995.86	22,652,593.33		
Total Experiences					
Excess in Revenue		346,480.52	250,935.69		
Fund Balance					
Balance January 1		682,062.78	745,848.09		
Balance January 1					
		1,028,543.30	996,783.78		
Decreased by:					
Utilized as Anticipated Revenue		300,000.00	314,721.00		
Balance December 31	А	\$ 728,543.30	\$ 682,062.78		

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

	 Budget		Added by A 40A:4-87	 Realized	Excess or Deficit *
Fund Balance Anticipated	\$ 300,000.00			\$ 300,000.00	 
Miscellaneous Revenue:					
Alcoholic Beverage Licenses	\$ 13,000.00			\$ 15,400.00	\$ 2,400.00
Other Licenses	30,000.00			31,364.30	1,364.30
Fees and Permits	25,000.00			58,195.00	33,195.00
Municipal Court - Fines and Costs	75,000.00			69,778.07	5,221.93 *
Interest and Costs on Taxes	80,000.00			118,509.44	38,509.44
Consolidated Municipal Property Tax Relief Act	52,396.00			52,396.00	
Energy Receipts Tax (P.L. 1998, Chapters 162 & 167)	494,599.00			494,599.00	
Uniform Construction Code Fees	85,000.00			108,986.51	23,986.51
Shared Service Agreement:					
Morris Hills Regional School Resource Officer	83,138.00			83,138.00	
Click It or Ticket	4,000.00			4,000.00	
Recycling Tonnage Grant	10,604.00			10,604.00	
Clean Communities	10,727.00	\$	2,311.36	13,038.36	
Body Armor Replacement			1,678.72	1,678.72	
Safe and Secure Communities Grant - Salaries	29,407.00			29,407.00	
Drive Sober Or Get Pulled Over Grant	5,000.00		5,000.00	10,000.00	
Municipal Alliance Grant	9,256.00				9,256.00 *
Uniform Fire Safety Fees	 23,493.00			 24,675.00	 1,182.00
	 1,030,620.00	******	8,990.08	 1,125,769.40	 86,159.32

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(Continued)

	Budget		Budget		Budget		Budget			Budget			Budget			Budget			Budget			Budget			Added byBudgetNJSA 40A:4-87Realized			Realized	 Excess or Deficit *
Receipts from Delinquent Taxes	_\$	337,000.00			\$	362,524.37	 25,524.37																						
Amount to be Raised by Taxes for Support of Municipal Budget:																													
Local Tax for Municipal Purposes		5,935,494.00				6,005,913.46	70,419.46																						
Minimum Library Tax		280,995.00				280,995.00																							
		6,216,489.00				6,286,908.46	 70,419.46																						
Budget Totals	*******	7,884,109.00	\$	8,990.08		8,075,202.23	\$ 182,103.15																						
Nonbudget Revenue	<u></u>					124,956.29																							
	\$	7,884,109.00	\$	8,990.08	\$	8,200,158.52																							

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## BOROUGH OF ROCKAWAY <u>CURRENT FUND</u> <u>STATEMENT OF REVENUE - REGULATORY BASIS</u> <u>YEAR ENDED DECEMBER 31, 2015</u> (continued)

Allocation of Current Tax Collections: Revenue from Collection of Current Taxes Allocated to:		\$ 21,450,743.85
Local School District Taxes	\$ 7,599,684.00	
Regional High School Taxes	5,873,227.00	
County Taxes	2,138,153.39	
		 15,611,064.39
Balance for Support of Municipal Budget		5,839,679.46
Add: Appropriation "Reserve for Uncollected Taxes"		 447,229.00
Realized for Support of Municipal Budget		\$ 6,286,908.46
Analysis of Nonbudget Revenue:		
Treasurer:		
Cable Television Franchise Fees	\$ 95,589.60	
Hotel Tax	7,756.74	
Interest on Investments	3,483.12	
Other Miscellaneous	 13,835.04	\$ 120,664.50
Tax Collector - Other Miscellaneous Revenue		575.10
Interest Earned in General Capital Fund		917.37
Interest Earned in Other Trust Funds		544.79
Interest Earned in Animal Control Fund		62.57
Statutory Excess Due from Animal Control Trust Fund		 2,191.96
		\$ 124,956.29

	Approp	oriations	Expen	Unexpended	
		Budget After	Paid or		Balance
	Budget	Modification	Charged	Reserved	Cancelled
GENERAL GOVERNMENT:			·····	4	
Mayor & Council:					
Salaries & Wages	\$ 25,603.00	\$ 25,603.00	\$ 25,602.57	\$ 0.43	
Other Expenses	1,500.00	1,500.00	1,338.87	161.13	
Municipal Clerk:					
Salaries & Wages	113,507.00	113,507.00	113,507.00		
Other Expenses	47,425.00	47,425.00	39,840.71	7,584.29	
Financial Administration:					
Salaries & Wages	89,317.00	89,317.00	88,819.71	497.29	
Other Expenses	17,065.00	17,065.00	16,430.74	634.26	
Audit	25,000.00	25,000.00	25,000.00		
Tax Assessment Administration:					
Salaries & Wages	27,079.00	27,079.00	27,079.00		
Other Expenses	3,550.00	3,550.00	3,528.88	21.12	
Revenue Administration (Tax Collection):					
Salaries & Wages	57,418.00	57,418.00	57,418.00		
Other Expenses	8,000.00	8,000.00	6,555.45	1,444.55	
Legal Services and Costs:					
Other Expenses	97,000.00	87,000.00	68,752.91	18,247.09	
Engineering Services:					
Other Expenses	25,000.00	25,000.00	17,163.80	7,836.20	
Municipal Land Use Law (N.J.S.A. 40A:55D-1):					
Land Use Board:					
Salaries & Wages	10,750.00	10,750.00	10,644.96	105.04	
Other Expenses	9,250.00	9,250.00	7,457.50	1,792.50	
Zoning Commission:			·	·	
Salaries & Wages	13,050.00	13,050.00	13,050.00		<u> </u>
Other Expenses	400.00	400.00	191.00	209.00	of 8

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# BOROUGH OF ROCKAWAY CURRENT FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2015

(Continued)

	Appro	priations	Exper	Unexpended	
		Budget After	Paid or		Balance
	Budget	Modification	Charged	Reserved	Cancelled
GENERAL GOVERNMENT (continued):					
Insurance:					
Employee Group Insurance	\$ 488,806.00	\$ 488,806.00	\$ 453,246.39	\$ 35,559.61	
Workers' Compensation	68,672.00	63,572.00	59,822.02	3,749.98	
General Liability Insurance	119,899.00	119,899.00	117,533.99	2,365.01	
Unemployment Insurance	7,500.00	7,500.00	7,500.00		
PUBLIC SAFETY:					
Volunteer Fire/Ambulance:					
Other Expenses	70,415.00	70,415.00	66,537.61	3,877.39	
Uniform Fire Safety Act (P.L. 1983, Ch. 383):					
Fire Prevention Bureau:					
Salaries & Wages	43,007.00	43,007.00	42,655.08	351.92	
Other Expenses	5,000.00	5,000.00	4,916.17	83.83	
Office of Emergency Management:					
Salaries & Wages	5,000.00	5,000.00	5,000.00		
Other Expenses	2,800.00	2,800.00	752.00	2,048.00	
Police:					
Salaries & Wages	1,910,823.00	1,910,823.00	1,866,074.16	44,748.84	
Other Expenses	142,071.00	142,071.00	132,484.47	9,586.53	
Alarm System - Police and Fire:					
Other Expenses	132,331.00	132,331.00	132,331.00		

	Appro	priations	Expen	Unexpended Balance	
		Budget After	Paid or		
	Budget	Modification	Charged	Reserved	Cancelled
PUBLIC WORKS:					
Road Repair and Maintenance:					
Salaries & Wages	\$ 363,782.00	\$ 363,782.00	\$ 348,628.72	\$ 15,153.28	
Other Expenses	137,425.00	182,425.00	150,119.15	32,305.85	
Other Public Works:					
Other Expenses	13,000.00	13,000.00	5,000.00	8,000.00	
Shade Tree Commission:					
Other Expenses	13,000.00	13,000.00	10,138.66	2,861.34	
Public Building and Grounds:					
Other Expenses	64,340.00	64,340.00	59,873.46	4,466.54	
Vehicle Maintenance:					
Other Expenses	40,500.00	40,500.00	37,299.03	3,200.97	
HEALTH AND WELFARE:					
Board of Health:					
Salaries & Wages	860.00	860.00	851.52	8.48	
Other Expenses	158,500.00	153,500.00	149,970.79	3,529.21	
Senior Citizens' Programs					
Salaries & Wages	8,000.00	8,000.00	7,730.10	269.90	
Other Expenses	5,000.00	5,000.00	5,000.00		
RECREATION AND EDUCATION:					
Board of Recreation Commissioners:					
Salaries & Wages	21,215.00	21,215.00	18,590.02	2,624.98	
Other Expenses	55,514.00	55,514.00	51,076.91	4,437.09	
Maintenance of Parks:					
Other Expenses	28,000.00	28,000.00	19,725.56	8,274.44	
Celebration of Public Events:					
Other Expenses	9,200.00	9,200.00	9,200.00		3 of

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		Appropria	ations		Exper	Unexpended		
			Budget After		Paid or			Balance
	Budge	t	Modification		Charged	F	Reserved	Cancelled
UNIFORM CONSTRUCTION CODE:								
Uniform Construction Code Enforcement:								
Salaries & Wages	\$ 19,3	59.00	\$ 19,459.0	0 \$	19,443.40	\$	15.60	
Other Expenses	7	/00.00	700.0	0			700.00	
Construction Code Official:								
Salaries & Wages	50,0	38.00	50,038.0	0	50,038.00			
Other Expenses	1,2	200.00	1,200.0	0	538.77		661.23	
UNCLASSIFIED:								
Utilities:								
Gasoline and Diesel	56,0	00.00	41,000.0	0	29,912.65		11,087.35	
Electricity	55,0	00.00	50,000.0	0	43,282.57		6,717.43	
Natural Gas	25,0	00.00	25,000.0	0	19,188.46		5,811.54	
Street Lighting	83,0	00.00	83,000.0	0	74,766.05		8,233.95	
Telephone	25,0	00.00	25,000.0	0	24,903.52		96.48	
Solid Waste Disposal:								
Salaries & Wages	19,9	952.00	19,952.0	0	18,124.69		1,827.31	
Other Expenses	517,8	333.00	512,833.0	00	509,792.12		3,040.88	
Total Operations Within "CAPS"	5,338,6	556.00	5,338,656.0	00	5,074,428.14		264,227.86	
Contingent		500.00	500.0	00			500.00	
Total Operations including Contingent within "CAPS"	5,339,1	56.00	5,339,156.0	00	5,074,428.14		264,727.86	
Detail:								
Salaries & Wages	2,778,7	760.00	2,778,860.0	00	2,713,256.93		65,603.07	
Other Expenses	2,560,3		2,560,296.0		2,361,171.21		199,124.79	
L			<u> </u>	······		·	<u> </u>	

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	Appropriations			Expended By			
		Budget After	Paid or		Balance		
DEFERRED CHARGES AND STATUTORY EXPENDITURES:	Budget	Modification	Charged	Reserved	Cancelled		
Statutory Expenditures:							
Public Employee's Retirement System	\$ 131,433.00	\$ 131,433.00	\$ 123,205.30	\$ 8,227.70			
Contribution to Social Security System (O.A.S.I.)	107,400.00	107,400.00	107,049.00	351.00			
Police and Fireman's Retirement System of NJ	348,203.00	348,203.00	348,203.00		<u></u>		
Total Deferred Charges and Statutory Expenditures -							
Municipal Within "CAPS"	587,036.00	587,036.00	578,457.30	8,578.70			
Total General Appropriations for Municipal Purposes Within "CAPS"	5,926,192.00	5,926,192.00	5,652,885.44	273,306.56			
OPERATIONS EXCLUDED FROM "CAPS":							
Length of Service Awards Program ("LOSAP")	14,400.00	14,400.00		14,400.00			
Aid to Library (N.J.S.A. 40:54-35):							
Salaries & Wages	163,700.00	163,700.00	142,557.00	21,143.00			
Other Expenses	117,295.00	117,295.00	99,328.73	17,966.27			
Employee Group Insurance (P.L. 2007, C.62)	11,000.00	11,000.00	11,000.00				
Sewerage Processing and Disposal (RVRSA)	109,717.00	109,717.00	68,564.23	41,152.77			
SHARED SERVICE AGREEMENTS:							
Town of Dover - Municipal Court	93,636.00	93,636.00	93,636.00				
Morris Hills Regional District - Police Salaries & Wages	83,138.00	83,138.00	83,127.60	10.40			
STATE AND FEDERAL PROGRAMS OFFSET BY REVENUES:							
Municipal Alliance Grant	9,256.00	9,256.00	9,256.00				
Click It or Ticket Grant	4,000.00	4,000.00	4,000.00				
Safe and Secure Communities Grant	29,407.00	29,407.00	29,398.80	8.20			
Municipal Alliance Grant - Local Match	2,314.00	2,314.00	2,314.00				
Drive Sober or Get Pulled Over Grant (N.J.S.A 40A:4-87, + \$5,000.00	5,000.00	10,000.00	5,000.00	5,000.00			

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(Continued)

	Appro	priations	Expen	Unexpended	
	Budget After		Paid or		Balance
	Budget	Modification	Charged	Reserved	Cancelled
OPERATIONS EXCLUDED FROM "CAPS" (Continued): STATE AND FEDERAL PROGRAMS OFFSET BY REVENUES: Clean Communities Grant (N.J.S.A 40A:4-87, + \$2,311.36)	\$ 10,727.00	\$ 13,038.36	\$ 13,038.36		
Reserve for Body Armor Replacement Fund (N.J.S.A 40A:4-87, + \$1,678.72)		1,678.72	10 (04 00	\$ 1,678.72	
Recycling Tonnage Grant	10,604.00	10,604.00	10,604.00		
Total Operations Excluded from "CAPS"	664,194.00	673,184.08	571,824.72	101,359.36	
Detail:					
Salaries & Wages	121,545.00	126,545.00	121,526.40	5,018.60	
Other Expenses	542,649.00	546,639.08	450,298.32	96,340.76	
CAPITAL IMPROVEMENTS - EXCLUDED FROM "CAPS":					
Capital Improvement Fund	20,000.00	20,000.00	20,000.00		
DPW Equipment	25,000.00	25,000.00		25,000.00	
Fire Equipment	44,300.00	44,300.00	35,020.65	9,279.35	
Buildings & Grounds Equipment	22,500.00	22,500.00	20,178.00	2,322.00	
Recreation Equipment	10,000.00	10,000.00		10,000.00	
Total Capital Improvements - Excluded from "CAPS"	121,800.00	121,800.00	75,198.65	46,601.35	
MUNCIPAL DEBT SERVICE - EXCLUDED FROM "CAPS":					
Payment of Bond Principal	595,000.00	595,000.00	595,000.00		
Interest on Bonds	129,694.00	129,694.00	129,692.25		\$ 1.75
Total Municipal Debt Service - Excluded from "CAPS"	724,694.00	724,694.00	724,692.25		1.75

	Approp	riations	Expen	Unexpended	
	Budget	Budget After Modification	Paid or Charged	Reserved	Balance Cancelled
Total General Appropriations - Excluded from "CAPS"	\$ 1,510,688.00	\$ 1,519,678.08	\$ 1,371,715.62	\$ 147,960.71	\$ 1.75
Subtotal General Appropriations	7,436,880.00	7,445,870.08	7,024,601.06	421,267.27	1.75
Reserve for Uncollected Taxes	447,229.00	447,229.00	447,229.00		
Total General Appropriations	\$ 7,884,109.00	\$ 7,893,099.08	\$ 7,471,830.06	\$ 421,267.27	\$ 1.75

<u>Ref.</u>

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	<u>Ref.</u>		Analy	alysis of		
		Budge	t After		Paid or	
		Modif	ication	<u></u>	Charged	
Adopted Budget N.J.S.A. 40A:4-87	A	\$ 7,88	34,109.00 8,990.08			
		\$ 7,89	93,099.08			
Reserve for Uncollected Taxes				\$	447,229.00	
Reserve for Encumbrances	Α				249,926.76	
Reserve for Municipal Alliance					9,256.00	
Due to General Capital Fund					20,000.00	
Cash Disbursed					6,945,712.20	
					7,672,123.96	
Less: Appropriation Refunds					200,293.90	
				\$	7,471,830.06	

# THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

A-3 8 of 8 BOROUGH OF ROCKAWAY COUNTY OF MORRIS 2015 TRUST FUNDS

B 1 of 2

# BOROUGH OF ROCKAWAY

# **COMPARATIVE BALANCE SHEET - TRUST FUNDS - REGULATORY BASIS**

		Decem	per 31,		
	<u>Ref.</u>	2015	2014		
ASSETS					
Animal Control Fund:					
Cash and Cash Equivalents: Cash - Treasurer	B-4	\$ 35,412.04	\$ 33,236.99		
Cash - measurer	DI				
		35,412.04	33,236.99		
Other Trust Funds:					
Cash and Cash Equivalents	<b>B-</b> 4	664,426.29	497,446.12		
Escrow Accounts Receivable		7,191.24	7,191.24		
Due from Current Fund	А	29,921.62			
		701,539.15	504,637.36		
Emergency Services Volunteer Length of					
Service Award Program					
Investments	B-4	216,583.66	206,104.14		
Contributions Receivable			8,800.00		
		216,583.66	214,904.14		
TOTAL ASSETS		\$ 953,534.85	\$ 752,778.49		
LIABILITIES, RESERVES AND FUND BALANCE					
Animal Control Fund:					
Due to Current Fund	А	2,196.64	2,077.19		
Prepaid Animal Licenses		1,145.00			
Reserve for Animal Control Expenditures	B-6	32,070.40	31,159.80		
		35,412.04	33,236.99		
Other Trust Funds:					
Due to Current Fund	А		153.43		

B 2 of 2

## BOROUGH OF ROCKAWAY COMPARATIVE BALANCE SHEET - TRUST FUNDS - REGULATORY BASIS

		December 31,			
	<u>Ref.</u>	2015	2014		
LIABILITIES, RESERVES AND FUND BALANCE (Co	nt'd)				
Other Trust Funds:					
Reserve for:					
Tax Sale Premiums		\$ 54,500.00	\$ 39,400.00		
Council on Affordable Housing		5,964.50	10,797.00		
State Unemployment Insurance		58,558.73	43,542.54		
Deferred Sick Leave		77,200.15	23,119.87		
Shade Tree		650.00	650.00		
Trust Escrow		190,687.61	122,375.06		
Addison Hills Escrow		9,468.90	9,574.05		
Forfeited Assets		31,655.62	10,561.72		
Police Federal Funds		133.54	133.54		
Recycling		32,490.89	27,907.30		
Tree Replacement		5,400.00	5,400.00		
Parking Offenses Adjudication Act		2,543.26	2,543.26		
Public Defender		12,642.96	12,642.96		
D.A.R.E.		1,575.75	1,575.75		
Vital Life		1,000.00	1,000.00		
State of NJ Housing		772.77	772.77		
Uniform Construction Code		1,145.00	600.00		
National Night Out		641.92	41.34		
Fire Prevention		6,920.45	9,668.45		
Police Outside Duty		20,199.91	20,843.66		
Municipal Alliance		12,853.29	11,417.11		
Recreation		38,425.86	25,479.08		
Snow Removal	_	136,108.04	124,438.47		
	_	701,539.15	504,637.36		
Emergency Services Volunteer Length of					
Service Award Program:					
Benefit Contributions Payable		216,583.66	214,904.14		
-	-	216,583.66	214,904.14		
TOTAL LIABILITIES, RESERVES AND FUND BALANCE	-	\$ 953,534.85	\$ 752,778.49		

## BOROUGH OF ROCKAWAY ASSESSMENT TRUST FUND STATEMENT OF FUND BALANCE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2015

### NOT APPLICABLE

## BOROUGH OF ROCKAWAY ASSESSMENT TRUST FUND STATEMENT OF REVENUE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2015

NOT APPLICABLE

BOROUGH OF ROCKAWAY ASSESSMENT TRUST FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2015

NOT APPLICABLE

BOROUGH OF ROCKAWAY <u>COUNTY OF MORRIS</u> <u>2015</u> <u>GENERAL CAPITAL FUND</u>

## BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS

		December 31,				
	<u>Ref.</u>		2015		2014	
ASSETS						
Cash and Cash Equivalents	C-2	\$	1,746,336.48	\$	171,235.00	
Due from Current Fund	А		212,765.60		496,394.52	
Due from County of Morris:						
Community Development Block Grant			80,000.00			
Office of Emergency Management Grant			75,000.00			
NJ Department of Transportation Grant Receivable					85,000.00	
Deferred Charges to Future Taxation:						
Funded			2,492,000.00		3,087,000.00	
Unfunded	C-4		1,679,790.00		285,000.00	
TOTAL ASSETS		\$	6,285,892.08	\$	4,124,629.52	
LIABILITIES, RESERVES AND FUND BALANCE						
Bond Anticipation Notes Payable	C-7	\$	1,679,790.00			
Serial Bonds Payable	C-8		2,492,000.00	\$	3,087,000.00	
Improvement Authorizations:						
Funded	C-5		526,598.59		480,878.06	
Unfunded	C-5		1,443,751.34		55,381.53	
Due to Water Utility Capital Fund	D				250,838.78	
Capital Improvement Fund	C-6		63,928.00		168,338.00	
Reserve for Preliminary Expense			1,032.59		3,401.59	
Fund Balance	C-1		78,791.56	<u></u>	78,791.56	
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		\$	6,285,892.08	\$	4,124,629.52	

# BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND STATEMENT OF FUND BALANCE - REGULATORY BASIS

	Ref		
Balance December 31, 2014	С	\$	78,791.56
Balance December 31, 2015	С	\$	78,791.56

BOROUGH OF ROCKAWAY <u>COUNTY OF MORRIS</u> <u>2015</u> WATER UTILITY OPERATING FUND

# BOROUGH OF ROCKAWAY WATER UTILITY FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS

		December 31					
	<u>Ref.</u>	2015	2014				
ASSETS							
Operating Fund:							
Cash and Cash Equivalents:							
Treasurer	D-4	\$ 702,804.21	\$ 337,778.57				
Change Fund		100.00	100.00				
		702,904.21	337,878.57				
Due from Water Utility Capital Fund	D	42.67	17.23				
		702,946.88	337,895.80				
Receivables and Other Assets with Full Reserves:							
Consumer Accounts Receivable	D-6	236,028.11	219,540.56				
Total Operating Fund		938,974.99	557,436.36				
Capital Fund:							
Cash and Cash Equivalents	<b>D-4</b>	728,739.67	206,723.35				
Due from General Capital Fund	С		250,838.78				
Community Development Grant Receivable			76,500.00				
Fixed Capital	D-7	6,995,684.83	6,962,576.28				
Fixed Capital Authorized and Uncompleted	D-8	1,480,228.19	1,180,228.19				
Total Capital Fund		9,204,652.69	8,676,866.60				
TOTAL ASSETS		\$ 10,143,627.68	\$ 9,234,302.96				

## BOROUGH OF ROCKAWAY WATER UTILITY FUND COMPARATIVE BALANCE SHEET - REGULATORY BASIS

		December 31				
	<u>Ref.</u>		2015		2014	
LIABILITIES, RESERVES AND FUND BALANCE						
Operating Fund:						
Appropriation Reserves:						
Unencumbered	D-3; D-9	\$	180,502.16	\$	50,735.01	
Encumbered	D-3; D-9		74,297.13		80,513.68	
			254,799.29		131,248.69	
Accounts Payable			3,108.62			
Accrued Interest on Notes			525.00			
Accrued Interest on Bonds			24,883.60		25,633.60	
Water Rent Overpayments			3,564.07		3,202.98	
		4	286,880.58		160,085.27	
Reserve for Receivables and Inventory	D		236,028.11		219,540.56	
Fund Balance	D-1		416,066.30		177,810.53	
Total Operating Fund		<u> </u>	938,974.99		557,436.36	
Capital Fund:						
Serial Bonds Payable	D-14		1,510,000.00		1,560,000.00	
Bond Anticipation Notes Payable	D-13		300,000.00			
Improvement Authorizations:						
Funded	D-10		328,306.59		453,654.49	
Unfunded	D-10		300,000.00			
Capital Improvement Fund	D-11		30,125.00		10,125.00	
Due to Water Utility Operating Fund	D		42.67		17.23	
Reserve to Pay Debt Service			65,467.81		65,467.81	
Deferred Reserve for Amortization	D-12		233,228.19		206,228.19	
Reserve for Amortization	D-12A		6,432,684.83		6,376,576.28	
Fund Balance	D-1A		4,797.60		4,797.60	
Total Capital Fund			9,204,652.69		8,676,866.60	
TOTAL LIABILITIES, RESERVES AND FUND BALANCE		\$ 1	0,143,627.68		9,234,302.96	

## BOROUGH OF ROCKAWAY WATER UTILITY OPERATING FUND COMPARATIVE STATEMENT OF OPERATIONS AND CHANGE IN FUND BALANCE - REGULATORY BASIS

		Year Ended December 31,				
	<u>Ref.</u>		2015	2014		
Revenue and Other Income Realized						
Fund Balance Utilized		\$	33,122.00	\$	9,644.00	
Water Rents			1,804,465.74		1,738,759.97	
Miscellaneous			60,324.52		32,928.14	
Nonbudget Revenue			873.64		12,764.67	
Other Credits to Income:						
Unexpended Balance of Appropriation Reserves		••••	48,652.13		11,568.99	
Total Income			1,947,438.03		1,805,665.77	
Expenditures						
Budget Expenditures:						
Operating			1,396,929.00		1,367,603.00	
Capital Improvements			83,000.00		46,400.00	
Debt Service			118,131.26		127,252.26	
Deferred Charges and Statutory Expenditures			78,000.00		186,600.00	
Total Expenditures			1,676,060.26		1,727,855.26	
Excess in Revenue			271,377.77		77,810.51	
Fund Balance						
Balance January 1	D		177,810.53		109,644.02	
-			449,188.30		187,454.53	
Decreased by:						
Utilized by Water Utility Operating Budget			33,122.00	<u> </u>	9,644.00	
Balance December 31	D	\$	416,066.30	\$	177,810.53	

## BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND STATEMENT OF CAPITAL FUND BALANCE - REGULATORY BASIS

	<u>Ref.</u>	
Balance December 31, 2014	D	\$ 4,797.60
Balance December 31, 2015	D	\$ 4,797.60

# BOROUGH OF ROCKAWAY WATER UTILITY OPERATING FUND STATEMENT OF REVENUE - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2015

	Anticipated	Realized	Excess
Fund Balance Anticipated Rents Miscellaneous Revenue Anticipated Nonbudget Revenue	\$ 33,122.00 1,618,164.00 25,000.00 1,676,286.00	\$ 33,122.00 1,804,465.74 60,324.52 1,897,912.26 873.64	\$ 186,301.74 35,324.52 221,626.26 873.64
Nonbudget Revenue	\$ 1,676,286.00	\$ 1,898,785.90	\$ 222,499.90
<u>Analysis of Revenue - Rents</u> Collections Overpayments Applied		\$ 1,801,262.76 3,202.98 \$ 1,804,465.74	
Miscellaneous Revenue Anticipated: Collector: Water Allocation Fees Interest on Delinquent Accounts	\$	\$ 60,324.52	
<u>Nonbudget Revenue:</u> Treasurer: Miscellaneous Interest on Investments Due from Water Utility Capital Fund:		\$ 120.03 453.50 300.11	
Interest on Investments		\$ 873.64	

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

# BOROUGH OF ROCKAWAY WATER UTILITY OPERATING FUND STATEMENT OF EXPENDITURES - REGULATORY BASIS YEAR ENDED DECEMBER 31, 2015

		Appropriation			Expended by					
			Budget		Budget After Modification	Paid or Charged		Reserved		nexpended Balance Cancelled
Operating:										 
Salaries and Wages		\$	558,929.00	\$	558,929.00	\$	549,500.66	\$	9,428.34	
Other Expenses			838,000.00		838,000.00		692,957.49		145,042.51	
Capital Improvements:										
Capital Improvement Fund			20,000.00		20,000.00		20,000.00			
Capital Outlay			63,000.00		63,000.00		41,063.42		21,936.58	
Debt Service:										
Payment of Bonds			50,000.00		50,000.00		50,000.00			
Payment of Bond Interest			68,357.00		68,357.00		68,131.26			\$ 225.74
Deferred Charges and Statutory Expenditures:										
Statutory Expenditures:										
Contribution to:										
Public Employees' Retirement System			22,000.00		22,000.00		22,000.00			
Unemployment Insurance			7,500.00		7,500.00		7,500.00			
Social Security System (O.A.S.I.)		-	48,500.00		48,500.00		44,405.27		4,094.73	 
		\$	1,676,286.00	\$	1,676,286.00	\$	1,495,558.10	\$	180,502.16	\$ 225.74
	<u>Ref.</u>								D	
Cash Disbursed						\$	1,355,053.15			
Accrued Interest on Bonds						Ψ	67,606.26			
Accrued Interest on Notes							525.00			
Encumbrances Payable	D						74,297.13			
							1,497,481.54			
Less: Appropriation Refunds							1,923.44			
						\$	1,495,558.10			

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# BOROUGH OF ROCKAWAY COUNTY OF MORRIS 2015 SEWER UTILITY OPERATING FUND

BOROUGH OF ROCKAWAY COUNTY OF MORRIS 2015 PUBLIC ASSISTANCE FUND

BOROUGH OF ROCKAWAY COUNTY OF MORRIS 2015 BOND AND INTEREST FUND

BOROUGH OF ROCKAWAY <u>COUNTY OF MORRIS</u> <u>2015</u> <u>GENERAL FIXED ASSETS ACCOUNT GROUP</u> <u>UNAUDITED</u>

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# BOROUGH OF ROCKAWAY GENERAL FIXED ASSETS ACCOUNT GROUP COMPARATIVE BALANCE SHEET - REGULATORY BASIS UNAUDITED

	December 31,					
		2015		2014		
ASSETS						
Land	\$	9,407,660.00	\$	9,407,660.00		
Buildings		4,269,606.00		4,269,606.00		
Equipment and Vehicles		5,046,965.41		4,877,356.20		
TOTAL ASSETS	\$	18,724,231.41	\$	18,554,622.20		
RESERVES						
Investment in Fixed Assets		18,724,231.41	\$	18,554,622.20		
TOTAL RESERVES	\$	18,724,231.41	\$	18,554,622.20		

THE ACCOMPANYING NOTES TO FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

# BOROUGH OF ROCKAWAY NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

#### Note 1: Summary of Significant Accounting Policies

#### A. Reporting Entity

Except as noted below, the financial statements of the Borough of Rockaway include every board, body, officer or commission supported and maintained wholly or in part by funds appropriated by the Borough of Rockaway, as required by N.J.S. 40A:5-5. Accordingly, the financial statements of the Borough of Rockaway do not include the operations of the Library or Volunteer Fire and First Aid Squads.

Governmental Accounting Standards Board publication <u>Codification of Government Accounting</u> and Financial Reporting Standards ("GASB"), Section 2100 "Defining the Financial Reporting Entity" establishes standards to determine whether a governmental component unit should be included in the financial reporting entity. The basic criterion for inclusion or exclusion from the financial reporting entity is the exercise of oversight responsibility over agencies, boards and commissions by the primary government. The exercise of oversight responsibility includes financial interdependency and a resulting financial benefit or burden relationship, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters. In addition, certain legally separate tax-exempt entities that meet specific criteria (i.e., benefit of economic resources, access/entitlement to resources and significance) should be included in the financial reporting entities. As the financial reporting entity was established in accordance with New Jersey statutes, the requirements of Codification Section 2100 were not followed and, accordingly, the reporting entity could be different from accounting principles generally accepted in the United States of America.

#### B. Description of Funds

The accounting policies of the Borough of Rockaway conform to the accounting practices applicable to municipalities which have been prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"). Such practices are designed primarily for determining compliance with legal provisions and budgetary restrictions and as a means of reporting on the stewardship of public officials with respect to public funds. Under this method of accounting, the Borough of Rockaway accounts for its financial transactions through the following separate funds:

<u>Current Fund</u> - Resources and expenditures for governmental operations of a general nature, including federal and state grant funds.

<u>Trust Fund</u> - Receipt, custodianship and disbursement of funds in accordance with the purpose for which each reserve was created.

<u>General Capital Fund</u> - Receipt and disbursement of funds for the acquisition of general capital facilities, other than those acquired in the Current Fund.

<u>Water Utility Operating and Capital Fund</u> – Account for the operations and acquisition of capital facilities of the municipally owned water utility.

## Note 1: <u>Summary of Significant Accounting Policies</u> (Cont'd)

B. <u>Description of Funds</u> (Cont'd)

<u>General Fixed Assets Account Group</u> (Unaudited) – Estimated values of land, buildings and certain fixed assets of the Borough as discussed in Note 1E -"Basis of Accounting".

## C. Basis of Accounting

Basis of accounting refers to when revenue and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The following is a summary of the significant accounting policies.

Revenue is recorded when received in cash except for certain amounts which may be due from the State of New Jersey and for the prepayment of future years' revenue. Grant revenue is realized in the operating funds when it is budgeted and in the capital funds when improvements are authorized. The amounts recorded as property taxes and consumer accounts receivable have not been included in revenue. Amounts that are due to the municipality, which are susceptible of accrual, are recorded as receivables with offsetting reserves in the Current Fund.

Expenditures are charged to operations generally based on budgeted amounts. Exceptions to this general rule include:

- 1. Accumulated unpaid vacation, sick pay and other employee amounts are not accrued.
- 2. Prepaid expenses, such as insurance premiums applicable to subsequent periods, are charged to current budget appropriations in total.
- 3. Principal and interest on long-term debt are recognized when due.

Expenditures, if any, in excess of appropriations, appropriation reserves or ordinances become deferred charges which must be raised by future taxes. Outstanding encumbrances at December 31 are reported as a cash liability in the financial statements and constitute part of the statutory appropriation reserve balance. Appropriation reserves covering unexpended appropriation balances are automatically created at December 31 of each year and recorded as liabilities, except for amounts which may be cancelled by the governing body. Appropriation reserves are available, until lapsed at the close of the succeeding year, to meet specific claims, commitments or contracts incurred during the preceding fiscal year. Lapsed appropriation reserves are recorded as income.

Had the Borough's financial statements been prepared under generally accepted accounting principles, encumbrances would not be considered as expenditures; appropriation reserves would not be recorded; revenue susceptible to accrual would have been reflected without offsetting reserves; Federal and State grants and assistance would be recognized when earned, not when received; inventories would not be reflected as expenditures at the time of purchase; and fixed assets purchased by the Water Utility Capital Fund would be depreciated and the Borough's net pension liability and related deferred inflows and outflows would be recorded.

The cash basis of accounting is followed in the Trust and Capital Funds.

## Note 1: <u>Summary of Significant Accounting Policies</u> (Cont'd)

#### D. Deferred Charges to Future Taxation

The General Capital Fund balance sheet includes both funded and unfunded deferred charges. Funded deferred charges represent improvement authorizations where permanent financing has been obtained. Unfunded deferred charges represent improvement authorizations where no or temporary financing has been obtained. A municipality can permanently finance unfunded deferred charges through budget appropriation, grant funds, or by issuing bonds, loans or capital lease purchase agreements.

#### E. Other significant accounting policies include:

<u>Management Estimates</u> – The preparation of financial statements requires management to make estimates and assumptions that affect the reported amounts of revenue and expenditures/expenses during the period reported. Actual results could differ from those estimates.

<u>Cash and Cash Equivalents</u> – Amounts include petty cash, change funds, amounts on deposit, and short-term investments with original maturities of three months or less.

<u>Investments</u> – Investments are stated a cost or amortized cost, which approximates market.

<u>Allowance for Uncollectible Accounts</u> – No allowance for uncollectible accounts has been recorded as all amounts are considered collectible.

<u>Compensated Absences</u> - Expenditures relating to unused vested accumulated vacation and sick pay are not recorded until paid.

<u>Foreclosed Property</u> - Foreclosed property is recorded in the Current Fund at the assessed valuation when such property was acquired, and is fully reserved.

<u>Interfunds</u> - Interfund receivables in the Current Fund are recorded with offsetting reserves which are created by charges to operations. Income is recognized in the year the receivables are liquidated. Interfund receivables in the other funds are not offset by reserves.

<u>Inventories of Supplies</u> - The cost of inventories of supplies for all funds are recorded as expenditures at the time individual items are purchased. The cost of inventories is not included on the various balance sheets.

<u>Grants Receivable</u> - Grants receivable represent the total grant awards less amounts collected to date. Because the amount of grant funds to be collected are dependent on the total costs eligible for reimbursement, the actual amount collected may be less than the total amount awarded.

<u>General Fixed Assets (Unaudited)</u> – General fixed assets are recorded at cost, except for land which is recorded at assessed value, and buildings, which are recorded at replacement value. Infrastructure assets are not included in general fixed assets, as per state directive. Major renewals and betterments are charged to the asset accounts; maintenance and minor repairs and replacements, which do not improve or extend the lives of the respective assets, are expensed currently. Donated fixed assets are valued at their fair market value on the date donated. Fixed assets are reviewed for impairment.

#### Note 1: Summary of Significant Accounting Policies (Cont'd)

E. Other significant accounting policies include: (Cont'd)

# General Fixed Assets (Unaudited) (Cont'd)

The total value recorded for general fixed assets is offset by an "Investment in Fixed Assets". When properties are retired or otherwise disposed of, the asset and the reserve are adjusted accordingly. Assets recorded in the General Fixed Assets Account Group may also be recorded in the Current Fund, General Capital Fund and Water Utility Fund. The values recorded in the general fixed assets account group and the capital funds may not always agree due to differences in valuation methods, timing of recognition of assets, and the recognition of infrastructures.

Property and equipment purchased by the Water Utility Fund are recorded in the capital account at cost and does not purport to represent replacement costs or current value. Contributions in aid of construction are not capitalized and depreciation is not recorded. The balances in the Reserve for Amortization and Deferred Reserve for Amortization accounts in the Water Utility Capital Fund represent charges to operations for the acquisition cost of property, equipment and improvements.

F. <u>Budget/Budgetary Control</u> – Annual budgets are usually prepared in the first quarter for the Current and Water Utility Operating Funds. Budgets are prepared on the cash basis of accounting and are submitted to the governing body and the Division of Local Government Services. The legal level of budgetary control is established at the line item accounts within each fund and are defined as the lowest (most specific) level of detail as established pursuant to the flexible chart of accounts referenced in N.J.S.A. 40A. All budget amendments/transfers must be approved by the Borough Council during the year.

#### Note 2: Long-Term Debt

The Local Bond Law governs the issuance of bonds to finance general Borough capital expenditures. All bonds are retired in serial installments within the statutory period of usefulness. All bonds issued by the Borough are general obligation bonds. The Borough's full faith and credit and taxing power have been pledged to the payment of the general obligation debt principal and interest.

#### Summary of Municipal Debt

	December 31,							
	2015	2014	2013					
Issued								
General:								
Bonds, Loans and Notes Water Utility:	\$ 4,171,790.00	\$ 3,087,000.00	\$ 3,657,000.00					
Bonds, Loans and Notes	1,810,000.00	1,560,000.00	1,617,631.09					
	5,981,790.00	4,647,000.00	5,274,631.09					
<u>Authorized but not Issued:</u> General:								
Bonds and Notes		285,000.00	285,000.00					

# Note 2: Long-Term Debt (Cont'd)

Summary of Municipal Debt (Cont'd)

	December 31,							
	2015 2014	2013						
Less:								
General: Reserve to Pay Debt Service		\$ 265,087.20						
Water Utility:								
Reserve to Pay Debt Service	<u>\$ 65,467.81</u> <u>\$ 65,467.81</u>							
	65,467.81 65,467.81	265,087.20						
Net Bonds and Notes Issued and	♠ < 01< 222 10 ♠ 4 9<	¢ 5 004 542 90						
Authorized but not Issued	\$ 5,916,322.19 \$ 4,866,532.19	\$ 5,294,543.89						

# Summary of Statutory Debt Condition - Annual Debt Statement

The summarized statement of debt condition, which follows, is prepared in accordance with the required method of setting up the Annual Debt Statement and indicates a statutory net debt of .494%.

	Gross Debt	Deductions	Net Debt
School Debt	\$ 2,633,192.67	\$ 2,636,748.76	
Water Utility Debt	1,810,000.00	1,810,000.00	
General Debt	4,171,790.00		\$ 4,171,790.00
	\$ 8,614,982.67	\$ 4,446,748.76	\$ 4,171,790.00

Net Debt: \$4,171,790.00 divided by Average Equalized Valuations of \$844,161,938 of Real Property = .494%.

Borrowing Power Under N.J.S. 40A:2-6 As Amended

3-1/2% Average Equalized Valuation of Real Property	\$29,545,667.83
Net Debt	4,171,790.00
Remaining Borrowing Power	\$25,373,877.83

# Note 2: Long-Term Debt (Cont'd)

Calculation of "Self-Liquidating Purpose", Water Utility Per	N.J.S.40A:2-45	
Cash Receipts from Fees, Rents or Other Charges for Year	\$ 1,898,785.90	
Deductions:		
Operating and Maintenance Cost	\$ 1,474,929.00	
Debt Service	118,131.26	
		1,593,060.26
Excess in Revenue		\$ 305,725.64

Footnote: If there is an "excess in revenue", all such utility debt is deductible. If there is a "deficit", then utility debt is not deductible to the extent of 20 times such deficit amount.

The foregoing debt information is in agreement with the Annual Debt Statement filed by the Chief Financial Officer.

<u>Summary c</u>		-	acu	and Outstandin	<u>g - C</u>	unent rear		
		Balance						Balance
Fund	12/31/2014			Additions	R	letirements	12/31/2015	
Serial Bonds:								
General Capital Fund	\$	3,087,000.00			\$	595,000.00	\$	2,492,000.00
Water Utility Capital Fund		1,560,000.00				50,000.00		1,510,000.00
Bond Anticipation Notes Payable	:							
General Capital Fund			\$	1,679,790.00				1,679,790.00
Water Utility Capital Fund				300,000.00				300,000.00
	\$	4,647,000.00	\$	1,979,790.00	\$	645,000.00	\$	5,981,790.00
Summary	of M	lunicipal Debt I	ssue	d and Outstandi	ng - I	Prior Year		
		Balance						Balance
Fund		12/31/2013		Additions	R	etirements		12/31/2014
Serial Bonds: General Capital Fund	\$	3,657,000.00			\$	570,000.00	\$	3,087,000.00
Water Utility Capital Fund	Ψ	1,610,000.00			Ψ	50,000.00	Ψ	1,560,000.00
Loans Payable:		1,010,000.00				20,000.00		1,500,000000
Water Utility Capital Fund:								
NJ Department of								
Environmental Protection		7,631.09				7,631.09		
		7,001.07						
	\$	5,274,631.09	\$	-0-	\$	627,631.09	\$	4,647,000.00

Summary of Municipal Debt Issued and Outstanding - Current Year

# Note 2: Long-Term Debt (Cont'd)

Ar	alaysis of Debt Issued and Outstar General Capital Serial Bonds	nding:
Final Maturity	Rate	Amount
11/15/2016	3.75%	\$ 257,000.
8/15/2021	4.000-5.000%	2,235,000.
		\$ 2,492,000.
Genera	l Capital - Bond Anticipation Notes	s Payable
Final Maturity	Rate	Amount
9/21/2016	0.630%	\$ 1,679,790.
	Water Utility Serial Bonds	
Final Maturity	Rate	Amount
8/15/2036	4.000-5.000%	\$ 1,510,000.
Wate	Utility - Bond Anticipation Notes	Payable
Final Maturity	Rate	Amount
9/21/2016	0.630%	300,000.
Total Debt Issued and O	utstanding	\$ 5,981,790.

Schedule of Annual Debt Service for Principal and Interest for Bonded Debt Issued and Outstanding

			100 de da da da	Out	Sturrung			
	Ger	neral			Water	Utili	ty	
Calendar Year	 Principal		Interest		Principal		Interest	 Total
2016	\$ 592,000.00	\$	105,801.02	\$	50,000.00	\$	66,356.26	\$ 814,157.28
2017	350,000.00		83,800.00		50,000.00		64,356.26	548,156.26
2018	365,000.00		69,800.00		50,000.00		62,356.26	547,156.26
2019	375,000.00		55,200.00		50,000.00		60,356.26	540,556.26
2020	395,000.00		36,450.00		55,000.00		57,856.26	544,306.26
2021-2025	415,000.00		18,675.00		305,000.00		249,656.30	988,331.30
2026-2030					380,000.00		179,631.30	559,631.30
2031-2035					470,000.00		85,312.52	555,312.52
2036					100,000.00		4,375.00	 104,375.00
	\$ 2,492,000.00	\$	369,726.02	\$	1,510,000.00	\$	830,256.42	\$ 5,201,982.44

#### Note 2: Long-Term Debt (Cont'd)

#### Net Pension Liability

The State of New Jersey Public Employees' Retirement System's (PERS) net pension liability was calculated to be \$4,180,024 at June 30, 2015. The State of New Jersey Police and Firemen's Retirement System's (PFRS) net pension liability was calculated to be \$7,939,771 at June 30, 2015. See Note 6 for further information on the PERS and PFRS.

# Note 3: Fund Balances Appropriated

Fund balances at December 31, 2015 which were included in the adopted budget as appropriated and as anticipated revenue for the year ending December 31, 2016 budget were as follows:

Current Fund	\$ 350,000.00
Water Utility Operating Fund	313,822.00

#### Note 4: <u>School District Taxes</u>

Regulations provide for the deferral of not more than 50% of the annual levy when school taxes are raised for a school year and have not been requisitioned by the school district. The Borough of Rockaway has not elected to defer school taxes.

# Note 5: Deferred Charges to be Raised in Succeeding Years

Certain expenditures are required to be deferred to budgets of the succeeding years. At December 31, 2015, the Borough did not have any deferred charges on the various balance sheets that need to be raised in the succeeding year.

# Note 6: <u>Pension Plans</u>

Borough employees participate in one of the two contributory, defined benefit public employee retirement systems: the State of New Jersey Public Employee's Retirement System (PERS) or the State of New Jersey Police and Firemen's Retirement System (PFRS); or the Defined Contribution Retirement Program (DCRP), a tax-qualified defined contribution money purchase pension plan under Internal Revenue Code (IRC) 401(a).

#### A. Public Employees' Retirement System (PERS)

## Plan Description

The State of New Jersey, Public Employees' Retirement System (PERS) is a cost-sharing multipleemployer defined benefit pension plan administered by the State of New Jersey, Division of Pensions and Benefits (the Division). For additional information about the PERS, please refer to the Division's Comprehensive Annual Financial Report (CAFR) which can be found at www.state.nj.us/treasury/pensions/annrpts.shtml.

## Note 6: <u>Pension Plans (Cont'd)</u>

#### A. Public Employees' Retirement System (PERS) (Cont'd)

#### **Benefits** Provided

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS. The following represents the membership tiers for PERS:

Tier	Definition
1	Members who were enrolled prior to July 1, 2007
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible to enroll on or after November 2, 2008 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

Service retirement benefits of 1/55<sup>th</sup> of final average salary for each year of service credit is available to Tiers 1 and 2 members upon reaching age 60 and to Tier 3 members upon reaching age 62. Service retirement benefits of 1/60<sup>th</sup> of final average salary for each year of service credit is available to Tier 4 members upon reaching age 62 and to Tier 5 members upon reaching age 65. Early retirement benefits are available to Tiers 1 and 2 members before reaching age 60, to Tiers 3 and 4 before age 62 with 25 or more years of service credit and Tier 5 with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the age at which a member can receive full early retirement benefits in accordance with their respective tier. Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

#### **Contributions**

The contribution policy for PERS is set by N.J.S.A. 15A and requires contributions by active members and contributing members. The local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PERS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual payments over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and will be adjusted by the rate of return on the actuarial value of assets. Borough contributions to PERS amounted to \$152,233 for 2015.

The employee contribution rate was 6.92% effective July 1, 2014 and increased to 7.06% effective July 1, 2015. Subsequent increases after October 1, 2011 are being phased in over 7 years effective on each July 1<sup>st</sup> to bring the total pension contribution rate to 7.5% of base salary as of July 1, 2018.

#### Note 6: Pension Plans (Cont'd)

# A. Public Employees' Retirement System (PERS) (Cont'd)

# Pension Liabilities and Pension Expense

At June 30, 2015, the Borough's liability was \$4,180,024 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014 which was rolled forward to June 30, 2015. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2015, the Borough's proportion was 0.018%, which was an increase of 0.0001% from its proportion measured as of June 30, 2014.

For the year ended December 31, 2015, the Borough recognized actual pension expense in the amount of \$152,233.

#### Actuarial Assumptions

The total pension liability for the June 30, 2015 measurement date was determined by an actuarial valuation as of July 1, 2014 which was rolled forward to June 30, 2015. This actuarial valuation used the following actuarial assumptions:

Inflation Rate	3.04%
Salary Increases:	
2012-2021	2.15 - 4.40% based on age
Thereafter	3.15 - 5.40% based on age
Investment Rate of Return	7.90%

Mortality rates were based on the RP-2000 Combined Healthy Male and Female Mortality Tables (setback 1 year for females) for service retirement and beneficiaries of former members with adjustments for mortality improvements from the base year of 2012 based on Projection Scale AA. The RP-2000 Disabled Mortality Tables (setback 3 years for males and setback one year for females) are used to value disabled retirees.

The actuarial assumptions used in the July 1, 2014 valuation were based on the results of an actuarial experience study for the period July 1, 2008 to June 30, 2011. It is likely that future experience will not exactly conform to these assumptions. To the extent that actual experience deviates from these assumptions, the emerging liabilities may be higher or lower than anticipated. The more the experience deviates, the larger the impact on future financial statements.

#### Long Term Expected Rate of Return

In accordance with State statute, the long-term expected rate of return on pension plan investments (7.90% at June 30, 2015) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the Board of Trustees and the actuaries.

#### Note 6: <u>Pension Plans</u> (Cont'd)

## A. Public Employees' Retirement System (PERS) (Cont'd)

# Long Term Expected Rate of Return (Cont'd)

The long-term expected rate of return was determined using a building block in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PERS' target asset allocation as of June 30, 2015 are summarized in the following table:

m

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	5.00%	1.04%
U.S. Treasuries	1.75%	1.64%
Investment Grade Credit	10.00%	1.79%
Mortgages	2.10%	1.62%
High Yield Bonds	2.00%	4.03%
Inflation-Indexed Bonds	1.50%	3.25%
Broad U.S. Equities	27.25%	8.52%
Developed Foreign Equities	12.00%	6.88%
Emerging Market Equities	6.40%	10.00%
Private Equity	9.25%	12.41%
Hedge Funds/Absolute Return	12.00%	4.72%
Real Estate (Property)	2.00%	6.83%
Commodities	1.00%	5.32%
Global Debt ex. U.S.	3.50%	-0.40%
REIT	4.25%	5.12%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 4.90% as of June 30, 2015. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.9% and a municipal bond rate of 3.80% as of June 30, 2015 based on the Bond Buyer Go 20 Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions made in relation to the last five years of actuarially determined contributions. Based on those assumptions, the plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2033. Therefore, the long-term expected rate of return on plan investments was applied to projected benefit payments through 2033, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

# Note 6: <u>Pension Plans</u> (Cont'd)

# A. Public Employees' Retirement System (PERS) (Cont'd)

# Sensitivity of the Borough's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the Borough's proportionate share of the collective net pension liability as of June 30, 2015 calculated using the discount rate as disclosed below, as well as what the Borough's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

June 30, 20	015		
	1%	Current	1%
۳	Decrease (3.90%)	Discount Rate (4.90%)	Increase (5.90%)
Borough's proportionate share of the Net Pension Liability \$	5,195,259	\$ 4,180,024	\$ 3,328,859

## Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued PERS financial statements.

# B. Police and Firemen's Retirement System (PFRS)

#### Plan Description

The State of New Jersey, State of New Jersey Police and Firemen's Retirement System (PFRS), is a cost-sharing multiple-employer defined benefit pension plan administered by the State of New Jersey Division of Pensions and Benefits (the Division). For additional information about the PFRS, please refer to the Division's Comprehensive Annual Financial Report (CAFR) which can be found at www.state.nj.us/treasury/pensions/annrpts.shtml.

# **Benefits** Provided

The vesting and benefit provisions are set by N.J.S.A. 43:16A. The PFRS provides retirement as well as death and disability benefits. All benefits vest after ten years of service, except disability benefits which vest after 4 years of service.

The following represents the membership tiers for PFRS:

Tier	Definition
1	Members who were enrolled prior to May 22, 2010
2	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
3	Members who were eligible to enroll on or after June 28, 2011

## Note 6: Pension Plans (Cont'd)

# B. Police and Firemen's Retirement System (PFRS) (Cont'd)

Service retirement benefits are available at age 55 and are generally determined to be 2% of final compensation for each year of creditable service, as defined, up to 30 years plus 1% for each year of service in excess of 30 years. Members may seek special retirement after achieving 25 years of creditable service, in which benefits would equal 65% (tiers 1 and 2 members) and 60% (tier 3 members) of final compensation plus 1% for each year of creditable service over 25 years but not to exceed 30 years. Members may elect deferred retirement benefits after achieving ten years of service, in which case benefits would begin at age 55 equal to 2% of final compensation for each year of service.

#### **Contributions**

The contribution policy for PFRS is set by N.J.S.A. 43:16A and requires contributions by active members and contributing members. The Local employers' contribution amounts are based on an actuarially determined rate which includes the normal cost and unfunded accrued liability. Chapter 19, P.L. 2009 provided an option for local employers of PFRS to contribute 50% of the normal and accrued liability contribution amounts certified for payments due in State fiscal year 2009. Such employers will be credited with the full payment and any such amounts will not be included in their unfunded liability. The actuaries will determine the unfunded liability of those retirement systems, by employer, for the reduced normal and accrued liability contributions provided under this law. This unfunded liability will be paid by the employer in level annual amounts over a period of 15 years beginning with the payments due in the fiscal year ended June 30, 2012 and will be adjusted by the rate of return on the actuarial value of the assets.

### **Special Funding Situation**

Under N.J.S.A. 43:16A-15, local participating employers are responsible for their own contributions based on actuarially determined amounts, except where legislation was passed which legally obligated the State if certain circumstances occurred. The legislation which legally obligates the State is as follows: Chapter 8, P.L. 2000, Chapter 318, P.L. 2001, Chapter 86, P.L. 2001, Chapter 511, P.L. 1991, Chapter 109, P.L. 1979, Chapter 247, P.L. 1993 and Chapter 201, P.L. 2001. The amounts contributed on behalf of the local participating employers under this legislation is considered to be a special funding situation as defined by GASB Statement No. 68 and the State is treated as a nonemployer contributing The June 30, 2015 State special funding situation net pension liability amount is the entity. accumulated difference between the annual actuarially determined State obligation under the special funding situation and the actual State contribution through the valuation date. The fiscal year ending June 30, 2015 State special funding situation pension expense is the actuarially determined contribution amount that the State owes for the fiscal year ending June 30, 2015. The pension expense is deemed to be a State administrative expense due to the special funding situation. Since the local participating employers do not contribute under this legislation directly to the plan (except for employer specific funded amounts), there is no net pension liability or deferred outflows or inflows to report in the financial statements of the local participating employers related to this legislation. However, the notes to the financial statements of the local participating employers must disclose the portion of the nonemployer contributing entities' total proportionate share of the collective net pension liability that is associated with the local participating employer.

## Note 6: Pension Plans (Cont'd)

#### B. Police and Firemen's Retirement System (PFRS) (Cont'd)

#### Special Funding Situation (Cont'd)

Borough contributions to PFRS amounted to \$348,203 for the year ended December 31, 2015. During the fiscal year ended June 30, 2015, the State of New Jersey contributed \$36,246 to the PFRS for normal pension benefits on behalf of the Borough, which is less than the contractually required contribution of \$86,852.

The employee contributions for PFRS are 10.00% of employees' annual compensation, as defined.

#### Pension Liabilities and Pension Expense

At June 30, 2015, the Borough's liability for its proportionate share of the net pension liability was \$7,939,771. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014 which was rolled forward to June 30, 2015. The Borough's proportion of the net pension liability was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2015, the Borough's proportion was 0.048%, which was an increase of 0.002% from its proportion measured as of June 30, 2014.

Additionally, the State's proportionate share of the net pension liability attributable to the Borough is \$696,291 as of June 30, 2015. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2014 which was rolled forward to June 30, 2015. The State's proportionate share of the net pension liability associated with the Borough was based on a projection of the Borough's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At June 30, 2015, the State's proportion was 0.048%, which was an increase of 0.002% from its proportion measured as of June 30, 2014 which is the same proportion as the Borough's.

State's Proportionate Share of the Net Pension Liability Associated with the Borough	 696,291
Total Net Pension Liability	\$ 8,636,062

For the year ended December 31, 2015, the Borough recognized total pension expense of \$348,203.

# Note 6: Pension Plans (Cont'd)

#### B. Police and Firemen's Retirement System (PFRS) (Cont'd)

Actuarial Assumptions

The total pension liability for the June 30, 2015 measurement date was determined by an actuarial valuation as of July 1, 2014 which was rolled forward to June 30, 2015. This actuarial valuation used the following actuarial assumptions:

Inflation Rate	3.04%
Salary Increases:	
2012-2021	2.60% - 9.48% based on age
Thereafter	3.60% - 10.48% based on age
Investment Rate of Return	7.90%

Mortality rates were based on the RP-2000 Combined Healthy Mortality Tables projected one year using Projection Scale AA and one year using Projection Scale BB for male service retirements with adjustments for mortality improvements from the base year based on Projection Scale BB. Mortality rates were based on the RP-2000 Combined Healthy Mortality Tables projected fourteen years using Projection Scale BB for female service retirements and beneficiaries with adjustments for mortality improvements from the base year of 2014 based on Projection Scale BB.

The actuarial assumptions used in the July 1, 2014 valuation were based on the results of an actuarial experience study for the period July 1, 2010 to June 30, 2013.

#### Long Term Expected Rate of Return

In accordance with State statute, the long-term expected rate of return on pension plan investments (7.90% at June 30, 2015) is determined by the State Treasurer, after consultation with the Directors of the Division of Investments and Division of Pensions and Benefits, the Board of Trustees and the actuaries. The long-term expected rate of return was determined using a building block in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in PFRS' target asset allocation as of June 30, 2015 are summarized in the table on the following page:

# Note 6: Pension Plans (Cont'd)

# B. Police and Firemen's Retirement System (PFRS) (Cont'd)

## Long Term Expected Rate of Return (Cont'd)

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	5.00%	1.04%
U.S. Treasuries	1.75%	1.64%
Investment Grade Credit	10.00%	1.79%
Mortgages	2.10%	1.62%
High Yield Bonds	2.00%	4.03%
Inflation-Indexed Bonds	1.50%	3.25%
Broad U.S. Equities	27.25%	8.52%
Developed Foreign Equities	12.00%	6.88%
Emerging Market Equities	6.40%	10.00%
Private Equity	9.25%	12.41%
Hedge Funds/Absolute Return	12.00%	4.72%
Real Estate (Property)	2.00%	6.83%
Commodities	1.00%	5.32%
Global Debt ex. U.S.	3.50%	-0.40%
REIT	4.25%	5.12%

#### Discount Rate - PFRS

The discount rate used to measure the total pension liability was 5.79% as of June 30, 2015. This single blended discount rate was based on the long-term expected rate of return on pension plan investments of 7.90% and a municipal bond rate of 3.80% as of June 30, 2015 based on the Bond Buyer Go 20 Bond Municipal Bond Index which includes tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be made based on the average of the last five years of contributions. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through 2045. Therefore, the long-term expected rate of return on pension plan investments was applied to projected benefit payments through 2045, and the municipal bond rate was applied to projected benefit payments after that date in determining the total pension liability.

#### Note 6: <u>Pension Plans</u> (Cont'd)

# B. Police and Firemen's Retirement System (PFRS) (Cont'd)

Sensitivity of the Total Net Pension Liability (including the State's proportionate share of the net pension liability attributable to the Borough) to Changes in the Discount Rate

The following presents the total net pension liability (including the State's proportionate share of the net pension liability attributable to the Borough) as of June 30, 2015 calculated using the discount rate as disclosed above, as well as what the collective net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

June 3	0, 20	015			
		1%		Current	1%
	-	Decrease (4.79%)	Di	scount Rate (5.79%)	Increase (6.79%)
Borough's proportionate share of the NPL and the State's proportionate share of the Net Pension					
Liability associated with the Borough Pension Plan Fiduciary Net Position - PFRS	\$	11,385,072	\$	8,636,062	\$ 6,394,491

Detailed information about the PFRS's fiduciary net position is available in the separately issued PFRS financial statements.

## C. Defined Contribution Retirement Program (DCRP)

Prudential Financial jointly administers the DCRP investments with the NJ Division of Pensions and Benefits. If an employee is ineligible to enroll in the PERS or PFRS, the employee may be eligible to enroll in the DCRP. DCRP provides eligible members with a tax-sheltered, defined contribution retirement benefit, along with life insurance and disability coverage. Vesting is immediate upon enrollment for members of the DCRP.

The State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, issues publicly available financial reports that include the financial statements and required supplementary information of the DCRP. The financial reports may be obtained by writing to the State of New Jersey, Department of the Treasury, Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625-0295.

Employers are required to contribute at an actuarially determined rate. Employee contributions are based on percentages of 5.50% for DCRP of employees' annual compensation, as defined. The DCRP was established July 1, 2007, under the provisions of Chapter 92, P.L. 2007 and Chapter 103, P.L. 2007 and expanded under the provisions of Chapter 89, P.L. 2008. Employee contributions for DCRP are matched by a 3% employer contribution.

For DCRP, the Borough recognized pension expense of \$1,228.53 for the year ended December 31, 2015. Employee contributions to DCRP amounted to \$455.77 for the year ended December 31, 2015.

#### Note 7: Accrued Sick and Vacation Benefits

The Borough permits employees to accrue a limited amount of unused vacation and sick pay, which may be taken as time off or paid at a later date at an agreed-upon rate. It is estimated that the current cost of such unpaid compensation would approximate \$219,852 at December 31, 2015. This amount is not reported either as an expenditure or a liability. It is expected that the cost of such unpaid compensation would be included in the Borough's budget operating expenditures in the year in which it is used. This amount is partially reserved in the Reserve for Deferred Sick Leave of \$77,200 on the Trust Fund balance sheet at December 31, 2015.

#### Note 8: Selected Tax Information

Property taxes are levied as of January 1 on property values assessed as of the previous calendar year. The tax levy is divided into two billings. The first billing is an estimate of the current year's levy based on the prior year's taxes. The second billing reflects adjustments to the current year's actual levy. The final tax bill is usually mailed on or before June 14th, along with the first half estimated tax bills for the subsequent year. The first half estimated taxes are divided into two due dates, February 1 and May 1. The final tax bills are also divided into two due dates, August 1 and November 1. A ten-day grace period is usually granted before the taxes are considered delinquent and the imposition of interest charges. A penalty may be assessed for any unpaid taxes in excess of \$10,000 at December 31 of the current year. Unpaid taxes of the prior year may be placed in lien at a tax sale held after April 1 and through December 31. Unpaid taxes of the current year may be placed in lien at a tax sale held after December 10.

		2015	 2014	 2013
Tax Rate	\$	2.80	\$ 2.70	\$ 2.57
Apportionment of Tax Rate				
Municipal		0.79	0.76	0.72
County		0.28	0.29	0.28
Local School		0.75	0.70	0.64
Regional School		0.98	0.95	0.93
Assessed Valuations				
2015	\$	778,292,047.00		
2014		· · · · · · · · · · · · · · · · · · ·	\$ 779,097,668.00	
2013			 	\$ 780,022,073.00

## Note 8: Selected Tax Information (Cont'd)

#### Comparison of Tax Levies and Collections Currently

A study of this tabulation could indicate a possible trend in future tax levies. A decrease in the percentage of current collection could be an indication of a probable increase in future tax levies.

			Curre	ntly	
			Cash	Percentage	of
Year	Year Tax Levy		 Collections	Collections	
2015	\$	21,866,739.49	\$ 21,450,743.85	98.	09%
2014		21,067,118.08	20,678,052.89	98.	15%
2013		20,035,100.60	19,651,194.80	98.	08%

Also, increases in future tax levies can also be warranted if revenue sources outside of those directly generated by the municipality, such as federal or state aid, should decline without corresponding decreases in budgeted expenditures.

#### Note 9: Cash and Cash Equivalents

Cash and cash equivalents include change funds, amounts on deposit, and short-term investments with original maturities of three months or less.

Investments are stated at cost, which approximates market. The Borough classifies certificates of deposit which have original maturity dates of more than three months but less than twelve months from the date of purchase, as investments.

GASB Statement No. 40 *Governmental Accounting Standards Board Deposit and Investment Risk Disclosures* require disclosure of the level of custodial credit risk assumed by the Borough in its cash, cash equivalents and investments, if those items are uninsured or unregistered. Custodial risk is the risk that in the event of bank failure, the government's deposits may not be returned.

Interest Rate Risk – In accordance with its cash management plan, the Borough ensures that any deposit or investments matures within the time period that approximates the prospective need for the funds, deposited or invested, so that there is not a risk to the market value of such deposits or investments.

Credit Risk – The Borough limits its investments to those authorized in its cash management plan which are permitted under state statutes as detailed below on the following two pages.

#### Deposits:

New Jersey statutes require that municipalities deposit public funds in public depositories located in New Jersey which are insured by the Federal Deposit Insurance Corporation, or by any other agency of the United States that insures deposits made in public depositories. Municipalities are also permitted to deposit public funds in the State of New Jersey Cash Management Fund.

# Note 9: Cash and Cash Equivalents (Cont'd)

New Jersey statutes require public depositories to maintain collateral for deposits of public funds that exceed insurance limits as follows:

The market value of the collateral must equal 5% of the average daily balance of public funds on deposit.

In addition to the above collateral requirement, if public funds deposited exceed 75% of the capital funds of the depository, the depository must provide collateral having a market value at least equal to 100% of the amount exceeding 75%.

All collateral must be deposited with the Federal Reserve Bank, the Federal Home Loan Bank Board or a banking institution that is a member of the Federal Reserve System and has capital funds of not less than \$25,000,000.

#### Investments

New Jersey statutes permit the Borough to purchase the following types of securities:

- (1) Bonds or other obligations of the United States of America or obligations guaranteed by the United States of America;
- (2) Government money market mutual funds;
- (3) Any obligation that a federal agency or a federal instrumentality has issued in accordance with an act of Congress, which security has a maturity date not greater than 397 days from the date of purchase, provided that such obligation bears a fixed rate of interest not dependent on any index or other external factor;
- (4) Bonds or other obligations of the local unit or bonds or other obligations of school districts of which the local unit is a part or within which the school district is located;
- (5) Bonds or other obligations, having a maturity date not more than 397 days from the date of purchase, approved by the Division of Investment of the Department of the Treasury for investment by local units;
- (6) Local government investment pools;
- (7) Deposits with the State of New Jersey Cash Management Fund; or
- (8) Agreements for the repurchase of fully collateralized securities if:
  - (a) the underlying securities are permitted investments pursuant to paragraphs (1) and (3) above;
  - (b) the custody of collateral is transferred to a third party;
  - (c) the maturity of the agreement is not more than 30 days;

## Note 9: Cash and Cash Equivalents (Cont'd)

#### Investments (Cont'd)

- (d) the underlying securities are purchased through a public depository as defined in statute; and
- (e) a master repurchase agreement providing for the custody and security of collateral is executed.

As of December 31, 2015, cash and cash equivalents of the Borough of Rockaway consisted of the following:

					NJ Cash	
	C	Change	Checking		Management	
Fund		Funds	Acounts	Investments	Fund	Total
Current Fund	\$	100.00	\$2,415,164.89		\$ 2,726.87	\$ 2,417,991.76
Animal Control Trust Fund			35,412.04			35,412.04
Other Trust Funds			664,426.29			664,426.29
Emergency Services Length						
of Service Award Program				\$216,583.66		216,583.66
General Capital Fund			1,746,336.48			1,746,336.48
Water Utility Operating Fund		100.00	698,696.78		4,107.43	702,904.21
Water Utility Capital Fund			728,739.67			728,739.67
<b>,</b> 1	\$	200.00	\$6,288,776.15	\$216,583.66	\$ 6,834.30	\$ 6,512,394.11

The carrying amount of the Borough's cash and cash equivalents at December 31, 2015, was \$6,512,293.75 and the bank balance was \$6,422,791.25. The \$6,834.30 invested with the State of New Jersey Cash Management Fund is uninsured and/or unregistered.

# Investments - Emergency Services Length of Service Award Program

Investments represent mutual fund shares authorized under NJAC 5:30-14.19 for the Borough's Length of Service Awards Program ("LOSAP") contributions. These contributions are held by Variable Annuity Life Insurance Company ("VALIC"). The balances of these investments were \$216,583.66 and \$206,104.14 at December 31, 2015 and 2014, respectively.

# Note 10: Risk Management

The Borough is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Health benefits are provided to employees through the State of New Jersey health benefits plan.

The Borough of Rockaway is a member of the Morris County Municipal Joint Insurance Fund. This fund is both an insured and self-administered group of municipalities established for the purpose of providing certain low-cost insurance coverage for member municipalities in order to keep local property taxes at a minimum.

#### Note 10: <u>Risk Management (Cont'd)</u>

The following coverages are offered by these funds to its members:

- a.) Workers' Compensation and Employers' Liability
- b.) Liability Other Than Motor Vehicles
- c.) Property Damage Other Than Motor Vehicles
- d.) Motor Vehicle
- e.) Environmental

As a member of this Fund, the Borough could be subject to supplemental assessments in the event of deficiencies. If the assets of the Funds were to be exhausted, members would become responsible for their respective shares of the Fund's liabilities.

This Fund can declare and distribute dividends to members upon approval of the State of New Jersey Department of Banking and Insurance. These distributions are divided amongst the members in the same ratio as their individual assessment relates to the total assessment of the membership body. In accordance with Statement No. 10 of the Governmental Auditing Standards Board, these distributions are used to reduce the amount recorded for membership expense in the year in which the distribution was declared.

Selected financial information for the Fund as of December 31, 2015 is as follows:

	Morris County Municipal Joint Insurance Fund	
Total Assets		24,775,454.00
Net Position	\$	8,631,831.00
Total Revenue	\$	17,370,144.00
Total Expenditures	\$	17,918,337.00
Change in Net Position		(548,193.00)
Members Dividends	\$	-0-

Financial statements for the Fund are available at the offices of the Fund's Executive Director:

PERMA Risk Management Services 9 Campus Drive, Suite 216 Parsippany, NJ 07054 (201) 881-7632

#### Note 10: Risk Management (Cont'd)

## New Jersey Unemployment Compensation Insurance

The Borough has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the Borough is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to its former employees and charged to its account with the State. The Borough is billed quarterly for amounts due to the State.

The following is a summary of Borough and employee contributions, interest earned and reimbursements to the State for benefits paid and the ending balance of the Borough's trust fund for the current and previous two years:

	Borough	Employees	Amount	Ending
Year	Contributions	Contributions	Reimbursed	Balance
2015	\$ 15,000.00	\$ 4,604.00	\$ 4,587.81	\$ 58,558.73
2014	15,000.00	22,346.27	14,450.00	43,542.54
2013	15,000.00	16,636.64	29,595.26	20,646.27

#### Note 11: Interfund Receivables and Payables

The following interfund balances remain on the balance sheet at December 31, 2015:

Fund	Interfund Leceivables	 Interfund Payables
Current Fund	\$ 2,196.64	\$ 242,687.22
Animal Control Fund		2,196.64
Other Trust Funds	29,921.62	
General Capital Fund	212,765.60	
Water Utility Operating Fund	42.67	
Water Utility Capital Fund		 42.67
	\$ 244,926.53	\$ 244,926.53

The interfund receivable in the Current Fund consists of the statutory excess in the Animal Control Fund. The interfund payable in the Current Fund is the amount payable to the Other Trust Fund for Deferred Sick Leave and the remaining balance of a prior year interfund due to the General Capital Fund. The interfund receivable in Water Utility Operating Fund is December interest due from the Water Utility Capital Fund.

#### Note 12: Deferred Compensation Plans

The Borough offers its employees deferred compensation plans (the "plans") created in accordance with Section 457 of the Internal Revenue Code. The plans, which are administered by Nationwide Retirement Solutions, are available to all Borough employees and permit participants to defer a portion of their salary. The deferred compensation is not available to employees until termination, retirement, unforeseeable emergency or upon death to their beneficiaries.

#### Note 13: Economic Dependency

The Borough of Rockaway receives a substantial amount of support from federal and state governments. A significant reduction in the level of support, if this were to occur, may have an effect on the Borough's programs and activities.

#### Note 14: Contingent Liabilities

The Borough is periodically involved in various lawsuits arising in the normal course of business, including claims for property damage, personal injury, and various contract disputes. The Borough vigorously contests all lawsuits and believes the ultimate resolution would not have a material adverse effect on its financial position.

Amounts received or receivable from grantors, principally the federal and state governments are subject to regulatory requirements and adjustments by the agencies. Any disallowed claims, including amounts previously recognized by the Borough as revenue would constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although Borough officials expect such amounts, if any, to be immaterial.

Various tax appeals on assessed valuations have been filed against the Borough and are awaiting tax court decisions. The ultimate outcome and effect of such appeals have not been determined; however, the Borough Tax Assessor will aggressively defend-the Borough's assessments. The Borough has established a reserve in the amount of \$89,866.50 which it feels should be sufficient to cover these tax appeals.

## Note 15: Fixed Assets (Unaudited)

The following is a summarization of general fixed assets for the years ended December 31, 2014 and 2015

	Balance		Balance
	 12/31/13	Additions	 12/31/14
Land	\$ 9,407,660.00		\$ 9,407,660.00
Buildings and Improvements	4,269,606.00		4,269,606.00
Equipment	 4,859,376.00	\$ 17,980.20	 4,877,356.20
	 18,536,642.00	\$ 17,980.20	\$ 18,554,622.20
	Balance		Balance
	 12/31/14	Additions	 12/31/15
Land	\$ 9,407,660.00		\$ 9,407,660.00
Buildings and Improvements	4,269,606.00		4,269,606.00
Equipment	4,877,356.20	\$ 169,609.21	 5,046,965.41
	\$ 18,554,622.20	\$ 169,609.21	\$ 18,724,231.41

# BOROUGH OF ROCKAWAY

# SUPPLEMENTARY DATA

# Schedule 1

# BOROUGH OF ROCKAWAY OFFICIALS IN OFFICE AND SURETY BONDS YEAR ENDED DECEMBER 31, 2015

Name	Title	Amount of Bond
Russell Greuter	Mayor	
Melissa Burnside	Councilwoman	
Joyce Kanigel	Councilwoman	
Thomas Mulligan	Councilman	
Robert Smith	Councilman	
Joseph A. Vincente	Councilman	
John "Jay" L. Willer	Councilman	
Sheila Seifert	Borough Clerk	(A)
Yolanda Dykes	Chief Financial Officer/Treasurer	(A)
Donna Browne	Tax Collector	(A)
Deborah Tanzola	Water Clerk	(A)

All bonds were examined and were properly executed.

(A) All employees are covered under \$50,000 and \$950,000 Faithful Performance Bonds provided by the Morris County Municipal Joint Insurance Fund and the Municipal Excess Liability Joint Insurance Fund, respectively.

BOROUGH OF ROCKAWAY <u>COUNTY OF MORRIS</u> <u>2015</u> <u>CURRENT FUND</u>

# BOROUGH OF ROCKAWAY CURRENT FUND SCHEDULE OF CASH

Balance December 31, 2014	А	\$ 2,338,611.40
Increased by Receipts:		
Tax Collector	\$ 21,964,962.59	
Revenue Accounts Receivable	1,002,259.96	
Miscellaneous Revenue Not Anticipated	120,664.50	
Due Animal Control Trust Fund:		
Prior Year Interfund Returned	2,135.08	
Due Other Trust Funds:		
Prior Year Interfund Returned	619.84	
Due State of New Jersey:		
Marriage License Fees	900.00	
DCA Training Fees	6,228.49	
Veterans and Senior Citizens' Deductions	55,023.61	
Appropriation Refunds	200,293.90	
Unappropriated Grant Reserve:		
Drunk Driving Enforcement Fund	5,237.86	
		23,358,325.83
		25,696,937.23
Decreased by Disbursements:		
2015 Appropriation Expenditures	\$ 6,945,712.20	
2014 Appropriation Reserves	384,026.65	
Local School Taxes	7,599,684.00	
Regional School Taxes	5,873,227.00	
County Taxes	2,133,823.02	
Due General Capital Fund	302,711.55	
Redemption of Outside Liens	25,026.85	
Due State of New Jersey:		
DCA Training Fees	6,202.52	
Burial Permit Fees	5.00	
Marriage License Fees	750.00	
Accounts Payable	5,806.67	
Tax Overpayments	2,070.01	
		\$ 23,279,045.47
Balance December 31, 2015	А	\$ 2,417,891.76

# BOROUGH OF ROCKAWAY CURRENT FUND SCHEDULE OF CASH - COLLECTOR YEAR ENDED DECEMBER 31, 2015

Increased by Receipts:	
Taxes Receivable	\$ 21,655,605.80
Interest and Costs on Taxes	118,509.44
2016 Prepaid Taxes	141,484.01
Tax Overpayments	1,562.65
Outside Liens	47,225.59
Other Miscellaneous Revenue	 575.10

\$ 21,964,962.59

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# BOROUGH OF ROCKAWAY SCHEDULE OF CASH - GRANT FUNDS YEAR ENDED DECEMBER 31, 2015

### BOROUGH OF ROCKAWAY CURRENT FUND SCHEDULE OF TAXES RECEIVABLE AND ANALYSIS OF PROPERTY TAX LEVY

Year	Balance Dec. 31, 2014	2015 Levy	Colle	ections	State of NJ Veterans' and Senior Citizens' Deductions	C	Cancelled	Transferred to Tax Fitle Liens	П	Balance ec. 31, 2015
			2011		Deddettons					
2014 2015	\$ 362,527.18	\$ 21,866,739.49	\$ 102,728.40	\$ 362,524.37 21,293,081.43	\$ 54,934.02	\$	2.81 5,957.41	\$ 20,903.81	\$	389,134.42
	\$ 362,527.18	\$ 21,866,739.49	\$ 102,728.40	\$ 21,655,605.80	\$ 54,934.02	\$	5,960.22	\$ 20,903.81		389,134.42
Ref.	А									А
Tax Ge	sis of 2015 Property Yield: eneral Purpose Tax dded and Omitted T	-	·	\$ 21,823,308.82 43,430.67 \$ 21,866,739.49						
Reg Cou Cou Loca Min	evy: al School District T ional School Distric nty Taxes nty Added and Om al Tax for Municipa imum Library Tax : Additional Tax Le	et Taxes itted Taxes al Purposes Levied	\$ 2,133,823.02 4,330.37 5,935,494.00 280,995.00 39,186.10	\$ 7,599,684.00 5,873,227.00 2,138,153.39 15,611,064.39 6,255,675.10						
				\$ 21,866,739.49						

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### BOROUGH OF ROCKAWAY CURRENT FUND SCHEDULE OF TAX TITLE LIENS

	<u>Ref.</u>	
Balance December 31, 2014	А	\$ 609,754.79
Increased by: Transfer from Taxes Receivable		20,903.81
Balance December 31, 2015	А	\$ 630,658.60

# BOROUGH OF ROCKAWAY CURRENT FUND SCHEDULE OF REVENUE ACCOUNTS RECEIVABLE

		Balance c. 31, 2014	Accrued In 2015		(	Collected by Treasurer		Balance c. 31, 2015
Municipal Clerk:								
Alcoholic Beverage Licenses			\$	15,400.00	\$	15,400.00		
Fees and Permits				31,364.30		31,364.30		
Other Licenses				58,195.00		58,195.00		
Construction Code Official:								
Fees and Permits				108,986.51		108,986.51		
Municipal Court:								
Fines and Costs	\$	3,763.48		66,014.59		69,778.07		
Consolidated Municipal								
Property Tax Relief Program				52,396.00		52,396.00		
Energy Receipts Taxes				494,599.00		494,599.00		
Uniform Fire Safety Fees				24,675.00		24,675.00		
Municipal Alliance		15,250.23		9,256.00			\$	24,506.23
Morris Hills Regional								
School Resource Officer				83,138.00		83,138.00		
Safe and Secure Communities:								
2011		11,863.68						11,863.68
2014				29,407.00		29,407.00		
Drive Sober or Get Pulled Over				10,000.00		10,000.00		
Clean Comunitites		729.84		13,038.36		13,038.36		729.84
Drunk Driving Enforcement Fund		1,479.03						1,479.03
Recycling Tonnage		4,126.97		10,604.00		10,604.00		4,126.97
Click It or Ticket		300.00		4,000.00		4,000.00		300.00
Domestic Violence		160.00						160.00
Body Armor Grant	<u></u>		<b></b>	1,678.72	-	1,678.72	*	
	\$	37,673.23	\$	1,012,752.48	\$	1,007,259.96	\$	43,165.75
Re	<u>[</u>	А						А

Cash Collected	\$ 1,002,259.96
Transfer fom Reserve for	
Unappropriated Grants - Drive Sober	
Get Pulled Over	 5,000.00
	 1,007,259.96

### BOROUGH OF ROCKAWAY FEDERAL AND STATE GRANT FUND SCHEDULE OF GRANTS RECEIVABLE FOR THE YEAR ENDED DECEMBER 31, 2015

#### NOT APPLICABLE

### BOROUGH OF ROCKAWAY CURRENT FUND SCHEDULE OF 2014 APPROPRIATION RESERVES YEAR ENDED DECEMBER 31, 2015

	Balance Dec. 31, 2014		ance After odification	Paid or Charged	Balance Lapsed	
GENERAL GOVERNMENT:			 	 0	 	
Mayor & Council:						
Salaries & Wages	\$	106.98	\$ 106.98	\$ 106.98		
Other Expenses		444.87	444.87		\$ 444.87	
Clerk:						
Other Expenses		7,040.35	7,040.35	2,608.67	4,431.68	
Financial Administration:						
Other Expenses		862.00	3,862.00	3,500.00	362.00	
Audit Fees	2	5,000.00	25,000.00	25,000.00		
Collection of Taxes:						
Other Expenses		1,955.03	1,955.03	1,084.00	871.03	
Assessment of Taxes:						
Other Expenses		265.10	265.10		265.10	
Legal Services and Costs:						
Other Expenses - Fees	2	7,370.51	12,370.51	6,780.00	5,590.51	
Engineering Services:						
Other Expenses		5,396.37	5,396.37	1,982.50	3,413.87	
Land Use Board:						
Salaries & Wages		103.72	103.72	103.72		
Other Expenses		2,112.50	2,112.50	198.00	1,914.50	
Zoning Enforcement:						
Other Expenses		57.82	57.82		57.82	
Insurance:						
Employee Group Insurance - Health	1 3	3,212.80	33,212.80		33,212.80	
PUBLIC SAFETY						
Office of Emergency Management:						
Other Expenses		2,800.00	2,800.00	387.20	2,412.80	
Volunteer Fire/Ambulance Department						
Other Expenses	2	0,480.77	20,480.77	10,060.80	10,419.97	
Fire Prevention/Uniform Fire Code:						
Salaries & Wages		246.51	246.51	246.51		
Other Expenses		576.72	576.72	362.49	214.23	
Police:						
Salaries & Wages		60,066.33	60,066.33	60,066.33	< 1=0.0 <b>0</b>	
Other Expenses	3	0,787.54	30,787.54	24,316.72	6,470.82	

#### BOROUGH OF ROCKAWAY <u>CURRENT FUND</u> <u>SCHEDULE OF 2014 APPROPRIATION RESERVES</u> <u>YEAR ENDED DECEMBER 31, 2015</u> (2) timed)

(Continued)

	Balance Dec. 31, 2014	Balance After Modification	Paid or Charged	Balance Lapsed	
STREETS AND ROADS:	000.01,201				
Road Repairs and Maintenance:					
-	\$ 27,698.0	0 \$ 27,698.00	\$ 27,698.00		
Other Expenses	12,424.4		53,131.03	\$ 293.37	
Other Public Works Functions:	,	,			
Other Expenses	7,011.8	2 7,011.82	4,973.06	2,038.76	
Shade Tree Commission:	,				
Other Expenses	6,982.9	6 6,982.96	600.00	6,382.96	
Public Building and Grounds:	,				
Other Expenses	11,718.8	8 11,718.88	5,394.65	6,324.23	
Vehicle Maintenance:					
Other Expenses	3,180.4	7 3,180.47	2,887.18	293.29	
HEALTH AND WELFARE:					
Board of Health:					
Salaries & Wages	165.1	6 165.16	165.16		
Other Expenses	8,611.4	9 611.49	200.00	411.49	
Senior Citizens' Programs:					
Salaries & Wages	1,376.8	1,376.86	1,376.86		
Other Expenses	2,239.0	0 2,239.00	1,519.55	719.45	
<b>RECREATION AND EDUCATION:</b>					
Recreation Commission (R.S. 40A12-1)	:				
Other Expenses	7,566.9	7,566.90	6,989.34	577.56	
Maintenance of Parks	4,119.0	6 4,119.06		4,119.06	
UNIFORM CONSTRUCTION CODE:					
Construction Code Official:					
Other Expenses	368.5	368.50	73.00	295.50	
Uniform Construction Code Enforcement	nt:				
Salaries & Wages	249.8		249.88		
Other Expenses	700.0	700.00		700.00	
UNCLASSIFIED:					
Utilities:					
Gas (Natural or Propane)	8,290.0		4,987.28	303.41	
Street Lighting	14,375.5		7,871.85	1,503.68	
Electricity	17,086.3	,	3,845.32	240.98	
Gasoline and Diesel	9,878.0		7,812.42	2,065.58	
Telephone	2,173.0	2,173.08	2,068.07	105.01	
Solid Waste Disposal:					
Salaries & Wages	440.2		440.24		
Other Expenses	51,873.2		49,517.96	2,355.25	
Contingent	500.0	500.00		500.00	

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### BOROUGH OF ROCKAWAY CURRENT FUND SCHEDULE OF 2014 APPROPRIATION RESERVES YEAR ENDED DECEMBER 31, 2015 (Continued)

	Balance Dec. 31, 2014			alance After Iodification		Paid or Charged	Balance Lapsed		
STATUTORY EXPENDITURES:						Charged		Lupota	
Public Employees Retirement System	\$	10,579.00	\$	10,579.00	\$	10,579.00			
Defined Contribution Retirement	Ψ	10,575100	Ψ		*				
Plan		1,029.91		1,029.91			\$	1,029.91	
Police and Fire Retirement System		16,420.83		16,420.83		4,252.45		12,168.38	
Aid to Municipal Library		47,195.19		47,195.19		47,195.19		,	
Length of Service Awards Program		14,400.00		14,400.00		10,300.00		4,100.00	
Sewage Processing and Disposal		1,543.15		1,543.15		,		1,543.15	
STATE AND FEDERAL PROGRAMS		1,0 10170		- ,				,	
OFFSET BY REVENUES:									
Clean Communities Grant		2,779.17		2,779.17		2,779.17			
Drunk Driving Enforcement Fund		5,000.00		5,000.00		5,000.00			
Municipal Alliance Grant		6,500.23		6,500.23		6,500.23			
Click It or Ticket Grant		200.00		200.00		200.00			
Body Armor Grant		1,680.92		1,680.92		1,680.92			
CAPITAL IMPROVEMENTS:		1,000.92		.,		.,			
DPW Equipment		15,000.00		15,000.00		14,982.84		17.16	
Fire Department Equipment		73.50		73.50		,		73.50	
Police Department Equipment		606.75		606.75				606.75	
Recreation Equipment		10,000.00		10,000.00		6,438.65		3,561.35	
Buildings and Ground Equipment		11,500.00		11,500.00		4,659.93		6,840.07	
Dunungs and Orband Equipment		11,00000	<u></u>				<del></del>		
	\$	562,425.00	\$	562,425.00	\$	433,173.15	\$	129,251.85	
Re	f.								
Analysis of Balance @ December 31, 20									
	\$	363,956.41							
Encumbered A		198,468.59							
	\$	562,425.00							
Analysis of Paid or Charged									
Cash Disbursed					\$	384,026.65			
Due to Other Trust Funds - Reserve fo	r De	ferred Sick Lea	ave			30,000.00			
Appropriated Grant Reserves:									
Municipal Alliance						6,500.23			
Click It or Ticket Grant						200.00			
Body Armor						1,680.92			
Drunk Driving Enforcement Fun	d					4,172.71			
Accounts Payable						6,592.64			
					\$	433,173.15			

### BOROUGH OF ROCKAWAY <u>CURRENT FUND</u> <u>SCHEDULE OF LOCAL SCHOOL DISTRICT TAXES PAYABLE</u> <u>YEAR ENDED DECEMBER 31, 2015</u>

Increased by: Levy - Calendar Year 2015

Decreased by:

Payments to Local School District

\$ 7,599,684.00

\$ 7,599,684.00

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### <u>CURRENT FUND</u> SCHEDULE OF REGIONAL HIGH SCHOOL DISTRICT TAXES PAYABLE YEAR ENDED DECEMBER 31, 2015

Increased by: Levy - Calendar Year 2015	\$ 5,873,227.00
Decreased by: Payments to Regional High School District	\$ 5,873,227.00

BOROUGH OF ROCKAWAY <u>COUNTY OF MORRIS</u> <u>2015</u> <u>TRUST FUNDS</u>

### BOROUGH OF ROCKAWAY <u>TRUST FUNDS</u> SCHEDULE OF CASH AND INVESTMENTS - TREASURER

	<u>Ref.</u>	Animal C	ontrol	Fund	Other Trust Funds		Emergency Services Volunteer Length of Service Award Program				
Balance December 31, 2014	В		\$	33,236.99			\$ 497,446.12			\$	206,104.14
Increased by Receipts:											
Due Current Fund:											
Interest on Investments					\$	544.79					
License Fees		\$ 14,795.00									
Interest on Investments		62.57									
State Registration Fees		1,095.00									
Prepaid Licenses		1,145.00									
Miscellaneous Fees		2,394.00									
Tax Sale Premiums						15,400.00					
Trust Escrow						127,350.14					
Addison Hills Escrow						16.97					
Unemployment Insurance Deposits						19,604.00					
Forfeited Assets						21,371.90					
Recycling						17,721.32					
Municipal Alliance						5,785.64					
Uniform Construction Code						545.00					
National Night Out						2,475.00					
Fire Prevention						2,902.00					
Outside Police Services						77,057.00					
Reserve for Deferred Sick Leave						50,000.00					
Recreation Deposits						83,051.50					
Reserve for Snow Removal						40,000.00					
Gain on Investments						·		\$	1,679.52		
LOSAP Contributions	_								8,800.00		
				19,491.57			463,825.26				10,479.52
				52,728.56			 961,271.38				216,583.66

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### BOROUGH OF ROCKAWAY <u>TRUST FUNDS</u> SCHEDULE OF CASH AND INVESTMENTS - TREASURER

	<u>Ref.</u>		Animal C	ontrol Fund	Other Trust Funds			mergency Services Voluntee agth of Service Award Progr		
Decreased by Disbursements:										
Due Current Fund:										
Interfund Returned		\$	2,135.08		\$	619.84				
State of New Jersey Board of Health			1,095.00							
Expenditures Under R.S. 4:19-15.11			14,086.44							
Tax Sale Premiums						300.00				
Council on Affordable Housing						4,832.50				
Unemployment Insurance Expenditures						4,587.81				
National Night Out						1,874.42				
Fire Prevention						5,650.00				
Outside Police Services						77,700.75				
Forfeited Assets						278.00				
Recycling						13,137.73				
Municipal Alliance						4,349.46				
Trust Escrow						59,037.59				
Addison Hills Escrow						122.12				
Reserve for Deferred Sick Leave						25,919.72				
Reserve for Snow Removal						28,330.43				
Recreation Expenditures		<u> </u>				70,104.72		<u></u>		
				\$ 17,316.52	<u>;                                    </u>		\$ 296,845.09		\$	-0-
Balance December 31, 2015	В			\$ 35,412.04			\$ 664,426.29		\$	216,583.66
							 		<u> </u>	

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# BOROUGH OF ROCKAWAY ASSESSMENT TRUST FUND ANALYSIS OF CASH YEAR ENDED DECEMBER 31, 2015

### NOT APPLICABLE

# BOROUGH OF ROCKAWAY ANIMAL CONTROL FUND SCHEDULE OF RESERVE FOR ANIMAL CONTROL FUND EXPENDITURES

	<u>Ref.</u>			
Balance December 31, 2014	В		\$	31,159.80
Increased by: Dog and Cat License Fees Miscellaneous Fees		\$ 14,795.00 2,394.00		17,189.00 48,348.80
Decreased by: Expenditures Under R.S. 4:19-15.11 Statutory Excess Due to Current Fund	D	14,086.44 2,191.96		16,278.40
Balance December 31, 2015 <u>License Fees Collected</u> <u>Year</u> 2013 2014	В	Amount \$ 16,136.40 15,934.00	<u> </u>	32,070.40
Maximum Allowable Reserve		\$ 32,070.40		

BOROUGH OF ROCKAWAY COUNTY OF MORRIS 2015 GENERAL CAPITAL FUND

# BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND SCHEDULE OF CASH

	<u>Ref.</u>		
Balance December 31, 2014	С		\$ 171,235.00
Increased by:			
NJ Department of Transportation Grant		\$ 85,000.00	
Bond Anticipation Notes		1,679,790.00	
Due Current Fund:			
Interest		917.37	
Interfund Returned		302,711.55	
			2,068,418.92
			2,239,653.92
Decreased by:			
Improvement Authorizations		240,109.66	
Reserve for Preliminary Expense:			
Community Development Project		2,369.00	
Due Water Utility Capital Fund:			
Interfund Returned		250,838.78	
			493,317.44
Balance December 31, 2015	С		\$ 1,746,336.48

#### BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND ANALYSIS OF CASH

		Rec	eipts	Disbur	sements			
	Balance/		Bond					Balance/
	(Deficit)		Anticipation	Improvement		Tran	sfers	(Deficit)
	Dec. 31, 2014	Miscellaneous	Notes	Authorizations	Miscellaneous	From	То	Dec. 31, 2015
Capital Fund Balance	\$ 78,791.56					<b>* * * * * * * * * *</b>	<b>*</b>	\$ 78,791.56
Capital Improvement Fund	168,338.00					\$ 128,410.00	\$ 24,000.00	63,928.00
Due from Current Fund	(496,394.52)	\$ 303,628.92				20,000.00		(212,765.60)
Community Development Block Grant Receivable						80,000.00		(80,000.00)
NJ Department of Transportation Grant Receivable	e (85,000.00)	85,000.00						
Morris County Office of Emergency								
Management Grant Receivable						75,000.00		(75,000.00)
Due to Water Utility Capital Fund	250,838.78				\$ 250,838.78			
Reserve for Preliminary Expense:	,							
Community Development Project	3,401.59				2,369.00			1,032.59
••••••••••••••••••••••••••••••••••••••	_,				,			,
Ord. No. Improvement Description								
04-11 Various Capital Improvements	362,530.03			25,749.42				336,780.61
12-13 Road Improvements	(229,618.47)		\$ 285,000.00	6,420.19				48,961.34
08-14 Maple Avenue Improvement Project	118,348.03			100,405.05				17,942.98
5-15 Various Capital Improvements				25,586.20			55,000.00	29,413.80
6-15 Various Capital Improvements				4,025.00		4,000.00	80,000.00	71,975.00
12-15 Various Capital Improvements			1,394,790.00	77,923.80		1,000.00	148,410.00	1,465,276.20
12-15 Various Capital Improvements			1,574,790.00	77,925.00			140,410.00	1,705,270.20
	\$ 171,235.00	\$ 388,628.92	\$ 1,679,790.00	\$ 240,109.66	\$ 253,207.78	\$ 307,410.00	\$ 307,410.00	\$ 1,746,336.48

### BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND SCHEDULE OF DEFERRED CHARGES TO FUTURE TAXATION - UNFUNDED

									Analysis o December		
Ord. No.	Improvement Description	D	Balance ec. 31, 2014	A	2015 uthorizations	I	Balance Dec. 31, 2015		Financed by nd Anticipation Notes	Ι	Unexpended mprovement uthorizations
12-13 12-15	Road Improvements Various Capital Improvements	\$	285,000.00		1,394,790.00	\$	285,000.00 1,394,790.00	\$	285,000.00 1,394,790.00		
		\$	285,000.00	\$	1,394,790.00	\$	1,679,790.00	\$	1,679,790.00	\$	-0-
	<u>Ref.</u>		С				С				
				-	rovement Author ess: Unexpended Ordinance 12-13 Ordinance 12-15	Proc (Roa	eeds of Bond An d Improvements	)	tion Notes Issued: ients)	\$	1,443,751.34 (48,961.34) (1,394,790.00)

\$ -0-

#### BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

									2015	Authorization	s								
				Bala	nce			Capital				Deferred Charges			Im	provement	Bal	ance	
Ord.		0	Irdinance	December	31, 20	014	I	mprovement		Other	to	Future Taxation		Paid or	Aut	horizations	Decembe	r 31, 2015	
No.	Improvement Description	Date	Amount	 Funded		Unfunded		Fund		Sources		Unfunded	<del></del>	Charged		ancelled	Funded	Unfunde	ed
04-11	Various Capital Improvements	05/12/11	\$ 1,713,175.00	\$ 362,530.03									\$	25,749.42			\$ 336,780.61		
12-13	Road Improvements	07/25/13	400,000.00		\$	55,381.53								6,420.19				\$ 48,96	51.34
08-14	Maple Avenue Improvement Project	07/10/14	129,000.00	118,348.03										100,405.05			17,942.98		
5-15	Various Capital Improvements	04/23/15	55,000.00				\$	55,000.00						25,586.20			29,413.80		
6-15	Various Capital Improvements	06/11/15	80,000.00						\$	80,000.00				4,025.00	\$	4,000.00	71,975.00		
12-15	Various Capital Improvements	08/19/15	1,543,200.00	 				73,410.00		75,000.00	\$	1,394,790.00		77,923.80			70,486.20	1,394,79	)0.00
				\$ 480,878.06	\$	55,381.53	\$	128,410.00	\$	155,000.00	\$	1,394,790.00	\$	240,109.66	\$	4,000.00	\$ 526,598.59	\$ 1,443,75	51.34
			<u>Ref.</u>	 С	_	C s County Office											С	С	

Management Grant \$ 75,000.00

Community Development Block Grant 80,000.00

\$ 155,000.00

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# BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

	Ref.		
Balance December 31, 2014	С		\$ 168,338.00
Increased by:			
Improvement Authorization Cancelled	9	6 4,000.00	
Current Fund Budget Appropriation		20,000.00	
			24,000.00
			 192,338.00
Decreased by:			
Appropriated to Finance Improvement Authorizations			 128,410.00
Balance December 31, 2015	С		\$ 63,928.00

### BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND SCHEDULE OF BOND ANTICIPATION NOTES PAYABLE YEAR ENDED DECEMBER 31, 2015

			Date of				
Ord. No.	Improvement Description	Original Issue	Issue	Maturity	Interest Rate	Issued	Balance Dec. 31, 2015
12-13	Road Improvements	09/22/15	09/22/15	09/21/16	0.630%	\$ 285,000.00	\$ 285,000.00
12-15	Various Road Improvements	09/22/15	09/22/15	09/21/16	0.630%	1,394,790.00	1,394,790.00
						\$ 1,679,790.00	\$ 1,679,790.00
					<u>Ref.</u>		С

### BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND SCHEDULE OF SERIAL BONDS PAYABLE

				ties of Bonds tstanding				
	Date of	Original		ber 31, 2015	Interest	Balance		Balance
Purpose	Issue	Issue	Date	Amount	Rate	Dec. 31, 2014	Matured	Dec. 31, 2015
General Improvement Bonds Series 2003	11/15/03	\$ 3,027,000.00	11/15/16	\$ 257,000.00	3.75%	\$ 527,000.00	\$ 270,000.00	\$ 257,000.00
General Improvement Bonds Series 2011	08/30/11	3,470,000.00	08/15/16	335,000.00	4.00%			
			08/15/17	350,000.00	4.00%			
			08/15/18	365,000.00	4.00%			
			08/15/19	375,000.00	5.00%			
			08/15/20	395,000.00	4.50%			
			08/15/21	415,000.00	4.50%	2,560,000.00	325,000.00	2,235,000.00
						\$ 3,087,000.00	\$ 595,000.00	\$ 2,492,000.00
					<u>Ref.</u>	С		С

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### BOROUGH OF ROCKAWAY GENERAL CAPITAL FUND SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED YEAR ENDED DECEMBER 31, 2015

Ord. Number	Ord. Date	Improvement Description	Balance Dec. 31, 2014	2015 Authorizations	Bond Anticipation Notes Issued
12-13	07/11/13	Road Improvements	\$ 285,000.00		\$ 285,000.00
12-15	08/19/15	Various Capital Improvements	*******	\$ 1,394,790.00	1,394,790.00
			\$ 285,000.00	\$ 1,394,790.00	\$ 1,679,790.00

BOROUGH OF ROCKAWAY COUNTY OF MORRIS 2015 WATER UTILITY OPERATING FUND

# BOROUGH OF ROCKAWAY WATER UTILITY FUNDS SCHEDULE OF CASH - TREASURER

	<u>Ref.</u>	Oper	rating	5	 Сар	oital	
Balance December 31, 2014	D		\$	337,778.57		\$	206,723.35
Increased by Receipts:							
Water Utility Collector		\$ 1,865,151.35					
Interest on Investments		453.50			\$ 300.11		
Appropriation Refunds		1,923.44					
Miscellaneous Revenue Not Anticipated		120.03					
Due Water Utility Capital Fund		274.67					
Bond Anticipation Note Payable					300,000.00		
Community Development Block Grant Receivable					76,500.00		
Budget Appropriation:							
Capital Improvement Fund					20,000.00		
Due General Capital Fund:							
Interfund Returned					250,838.78		
	-			1,867,922.99			647,638.89
				2,205,701.56			854,362.24
Decreased by Disbursements:							
2015 Budget Appropriations		1,355,053.15					
2014 Appropriation Reserves		79,487.94					
Improvement Authorizations Expenditures					125,347.90		
Accrued Interest on Bonds		68,356.26					
Due Water Utility Operating Fund					274.67		
			·	1,502,897.35	 		125,622.57
Balance December 31, 2015	D		\$	702,804.21		\$	728,739.67

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## BOROUGH OF ROCKAWAY WATER UTILITY OPERATING FUND SCHEDULE OF CASH - COLLECTOR YEAR ENDED DECEMBER 31, 2015

Increased by Receipts:	
Water Rents	\$ 1,801,262.76
Other Water Fees	51,810.00
Water Overpayments	3,564.07
Interest on Delinquent Accounts	8,514.52
	\$ 1,865,151.35

Decreased by Disbursements: Paid to Treasurer

\$ 1,865,151.35

### BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND ANALYSIS OF WATER CAPITAL CASH

		Balance/ (Deficit) E		Recei	pts	Disburs	ement	S	Dalamaa
			Bon	d Anticipation		Improvement		11	Balance
		Dec. 31, 2014		Notes	Miscellaneous	Authorizations	M1S0	cellaneous	Dec. 31, 2015
Capital Fur		\$ 4,797.60			\$ 20,000.00				\$ 4,797.60 30,125.00
· ·	provement Fund	10,125.00			,				50,125.00
Due Genera	al Capital Fund	(250,838.78)			250,838.78				10.45
Due Water	Utility Operating Fund	17.23			300.11		\$	274.67	42.67
Reserve to	Pay Debt Service	65,467.81							65,467.81
Community	y Development Block Grant Receivable	(76,500.00)			76,500.00				
	-								
Ord.									
No.	Improvement Description								
08-09	Various Water Utility Improvements	237,732.57				\$ 8,875.00			228,857.57
16-10	Various Water Utility Improvements	6,881.10							6,881.10
05-11	Various Water Utility Improvements	209,040.82				116,472.90			92,567.92
11-15	Various Water Utility Improvements		\$	300,000.00					300,000.00
	~ 1		<b>.</b>						··········
		\$ 206,723.35	\$	300,000.00	\$ 347,638.89	\$ 125,347.90	\$	274.67	\$728,739.67

# BOROUGH OF ROCKAWAY WATER UTILITY OPERATING FUND SCHEDULE OF CONSUMER ACCOUNTS RECEIVABLE

		 Balance ec. 31, 2014	2015 Charges	Collections	erpayments Applied	D	Balance ec. 31, 2015
Water Rents Miscellaneous		\$ 219,540.56	\$ 1,820,953.29 51,810.00	\$ 1,801,262.76 51,810.00	\$ 3,202.98	\$	236,028.11
		\$ 219,540.56	\$ 1,872,763.29	\$ 1,853,072.76	\$ 3,202.98	\$	236,028.11
	Ref.	D					D

# BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF FIXED CAPITAL

		Additions By	
	Balance	Budget	Balance
	Dec. 31, 2014	Capital Outlay	Dec. 31, 2015
	¢		ф <u>20.510.50</u>
Fixed Capital Prior to 1970	\$ 32,512.50		\$ 32,512.50
Pumping Station Land	2,700.00		2,700.00
Storage System Land	400.00		400.00
Springs and Wells	402,384.92		402,384.92
Pumping Station Structures	22,848.54		22,848.54
Electric Pumping Station Equipment	16,901.51		16,901.51
Storage Reservoirs and tanks	757,609.38		757,609.38
Distribution Mains and Accessories	2,807,576.10	\$ 12,621.33	2,820,197.43
Service Pipes and Stops	82,117.00		82,117.00
Fire Hydrants and Cisterns	77,747.86		77,747.86
General Structures	71,837.61		71,837.61
Meters, Meter Boxes and Vaults	279,533.76	3,447.10	282,980.86
Engineering	11,004.96		11,004.96
General Equipment	195,064.26	15,340.12	210,404.38
Shoring Unit	5,961.50		5,961.50
Booster Pump	1,736.67		1,736.67
Pumping Equipment	26,391.31	1,700.00	28,091.31
Water Line and Reservoirs	84,562.63		84,562.63
Sewer Lines	16,651.20		16,651.20
Water Treatment Facility	788,753.37		788,753.37
Altitude Valve	4,000.00		4,000.00
Trucks	51,193.06		51,193.06
Purification Equipment	263,279.87		263,279.87
Loader Replacement	153,601.91		153,601.91
Woodside Transit Pipeline	213,373.95		213,373.95
Water Utility Vehicles	339,768.41		339,768.41
Improvement to Hillside Watertank	80,000.00		80,000.00
Portable Radios	2,760.00		2,760.00
Hillside Watertank Replacement	58,000.00		58,000.00
Redevelop/Repair Well 6A	32,304.00		32,304.00
Potable Water Improvements	80,000.00		80,000.00
i outore water improvements		••••••••••••••••••••••••••••••••••••••	
	\$ 6,962,576.28	\$ 33,108.55	\$ 6,995,684.83

D

# BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF FIXED CAPITAL AUTHORIZED AND UNCOMPLETED

Ord. No.	Improvement Description	Balance Dec. 31, 2014	2015 Authorizations	Balance Dec. 31, 2015
08-09	Various Water Utility Improvements	\$ 417,000.00		\$ 417,000.00
16-10	Various Water Utility Improvements	100,000.00		100,000.00
05-11	Various Water Utility Improvements	663,228.19		663,228.19
11-15	Various Water Utility Improvements		\$ 300,000.00	300,000.00
		\$ 1,180,228.19	\$ 300,000.00	\$ 1,480,228.19
		D		D

### BOROUGH OF ROCKAWAY WATER UTILITY OPERATING FUND SCHEDULE OF 2014 APPROPRIATION RESERVES YEAR ENDED DECEMBER 31, 2015

					Balance					
		Balance			After		Paid or	Balance		
		D	ec. 31, 2014	N	Iodification		Charged		Lapsed	
Operating:										
Salaries and Wages		\$	14,477.18	\$	14,477.18	\$	8,890.30	\$	5,586.88	
Other Expenses			93,064.27		93,064.27		54,536.13		38,528.14	
Capital Outlay			21,576.00		21,576.00		19,170.13		2,405.87	
Deferred Charges/Statutory Expenditur	es:									
Statutory Expenditures:										
Contribution to:										
Social Security System (OASI)			2,131.24		2,131.24				2,131.24	
		\$	131,248.69	\$	131,248.69	\$	82,596.56	\$	48,652.13	
	_									
	<u>Ref.</u>									
Balance December 31, 2014										
Unencumbered	D	\$	50,735.01		h Disbursed	\$	79,487.94			
Encumbered	D		80,513.68	Acc	counts Payable		3,108.62			
		\$	131,248.69			\$	82,596.56			

#### BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF IMPROVEMENT AUTHORIZATIONS

Ord.		Ord	linance	D	Balance Dec. 31, 2014	 Authorizations Deferred Charges to Future	Paid or	Balance D	ec. 31,	2015
No.	Improvement Description	Date	Amount		Funded	 Revenue	 Charged	 Funded		Unfunded
08-09	Various Water Utility Improvements	06/25/2009	\$ 477,000.00	\$	237,732.57		\$ 8,875.00	\$ 228,857.57		
16-10	Various Water Utility Improvements	08/12/2010	100,000.00		6,881.10			6,881.10		
05-11	Various Water Utility Improvements	05/12/2011	701,000.00		209,040.82		116,472.90	92,567.92		
11-15	Various Water Utility Improvements	07/09/2015	300,000.00			\$ 300,000.00		 	\$	300,000.00
				\$	453,654.49	\$ 300,000.00	\$ 125,347.90	\$ 328,306.59	\$	300,000.00
			<u>Ref.</u>		D			D		D

# BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF CAPITAL IMPROVEMENT FUND

	<u>Ref.</u>	
Balance December 31, 2014	D	\$ 10,125.00
Increased by: 2015 Budget Appropriation		 20,000.00
Balance December 31, 2015	D	\$ 30,125.00

### BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF DEFERRED RESERVE FOR AMORTIZATION

Ord. No.	Improvement Description	Date of Ordinance			Serial Bonds Paid by Operating Budget			Balance ec. 31, 2015
08-09	Various Water Utility Improvements	06/25/2009	\$	38,850.00	\$	5,000.00	\$	43,850.00
16-10	Various Water Utility Improvements	08/12/2010		12,500.00		2,500.00		15,000.00
05-11	Various Water Utility Improvements	05/12/2011		154,878.19	. <u> </u>	19,500.00		174,378.19
				206,228.19	\$	27,000.00		233,228.19
		<u>Ref.</u>		D				D

# BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF RESERVE FOR AMORTIZATION

	<u>Ref.</u>		
Balance December 31, 2014	D		\$ 6,376,576.28
Increased by: Budget Appropriations: Capital Outlay Serial Bonds Paid by Operating Budget		\$ 33,108.55 23,000.00	 56,108.55
Balance December 31, 2015	D		\$ 6,432,684.83

# BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF BOND ANTICIPATION NOTES YEAR ENDED DECEMBER 31, 2015

			Dat	te of				
Ord.		Original			Interest		Balance	
Date	Improvement Description	Note	Issue	Maturity	Rate	Issued	Dec. 31, 2015	
7/9/2015	11-15 Various Water Improvements	\$300,000.00	09/22/2015	09/21/2016	0.63%	\$300,000.00	\$ 300,000.00	
						\$300,000.00	\$ 300,000.00	
					<u>Ref.</u>		D	

	Date of	Original		onds Outstanding er 31, 2015	Interest	Balance		Balance
Purpose	Issue	Issue	Date	Amount	Rate	Dec. 31, 2014	Matured	Dec. 31, 2015
Vater Utility Bonds of 2011	8/30/11	\$ 1,710,000.00	8/15/2016	\$ 50,000.00	4.000%			
			8/15/2017	50,000.00	4.000%			
			8/15/2018	50,000.00	4.000%			
			8/15/2019	50,000.00	5.000%			
			8/15/2020	55,000.00	4.500%			
			8/15/2021	55,000.00	4.500%			
			8/15/2022	60,000.00	4.500%			
			8/15/2023	60,000.00	5.000%			
			8/15/2024	65,000.00	5.000%			
			8/15/2025	65,000.00	3.000%			
			8/15/2026	70,000.00	3.000%			
			8/15/2027	70,000.00	5.000%			
			8/15/2028	75,000.00	5.000%			
			8/15/2029	80,000.00	5.000%			
			8/15/2030	85,000.00	4.375%			
			8/15/2031	85,000.00	4.375%			
			8/15/2032	90,000.00	4.375%			
			8/15/2033	95,000.00	4.375%			
			8/15/2034	100,000.00	4.375%			
			8/15/2035	100,000.00	4.375%			
			8/15/2036	100,000.00	4.375%	\$1,560,000.00	\$ 50,000.00	\$ 1,510,000.0
						\$1,560,000.00	\$ 50,000.00	\$ 1,510,000.0
					Ref.	D		D

### BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF WATER CAPITAL SERIAL BONDS

D-14

D-14

# BOROUGH OF ROCKAWAY WATER UTILITY CAPITAL FUND SCHEDULE OF BONDS AND NOTES AUTHORIZED BUT NOT ISSUED YEAR ENDED DECEMBER 31, 2015

## NOT APPLICABLE

# BOROUGH OF ROCKAWAY <u>COUNTY OF MORRIS</u> <u>2015</u> <u>SEWER UTILITY OPERATING FUND</u>

## NOT APPLICABLE

BOROUGH OF ROCKAWAY COUNTY OF MORRIS 2015 PUBLIC ASSISTANCE FUND

## NOT APPLICABLE

# BOROUGH OF ROCKAWAY

# <u>PART II</u>

# SINGLE AUDIT

YEAR ENDED DECEMBER 31, 2015

#### BOROUGH OF ROCKAWAY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2015

			State	<b>6</b>			Grant		A	Cumulative	Amount Paid
	Federal		Pass Through	Grant	Grant	To	Award	Grant Receipts	Amount of Expenditures	Expenditures	to Subrecipients
Federal Funding Department	Program	CFDA #	Entity ID	Name	From	10	Amount	Receipts	Expenditures	Expenditures	to Sublecipients
U.S. Department of Housing and Urban Development: (Passed Through County of	Community Development Block Grants	14.218	N/A	Community Warming Center	01/01/15	12/31/16	\$ 80,000.00		\$ 4,025.00	\$ 4,025.00	
Morris Department of Community		14.218	N/A	Potable Water System	01/01/14	12/31/14	80,000.00	76,500.00		80,000.00	
Development)		11.210		Improvements			,				· · · · · · · · · · · · · · · · · · ·
Development)				Improvemento							
Total Department of Housing and Urban	Development							76,500.00	4,025.00	84,025.00	
Total Dopartment of Troabing and Orom											
U.S. Department of Transportation (Passed through New Jersey Departm	ent.										
of Transportation)	State Highway Projects	20.205	078-6320-480-								
of fransportation)	State Highway I fojeets	20.205	609,162	Maple Ave Improvement Project	01/01/14	12/31/15	85,000.00	85,000.00	74,349.00	85,000.00	
(Passed through New Jersey			009,102				,	,	-		
Department of Law & Public Safety)	Click it or Ticket	20.616	100-066-1160- 113-YHTS-6120	N/A	01/01/15	12/31/15	4,000.00	4,000.00	4,000.00	4,000.00	
(Passed through New Jersey Department of Law & Public Safety)	Drive Sober or Get Pulled Over	20.616	N/A	N/A	01/01/13 01/01/15	12/31/16 12/31/16	8,800.00 5,000.00	5,000.00	5,000.00	5,000.00	
Total Department of Transportation								94,000.00	83,349.00	94,000.00	
TOTAL FEDERAL AWARDS								\$ 170,500.00	\$ 87,374.00	\$ 178,025.00	<u> </u>

N/A - Not Available/Applicable

SEE NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS

Schedule 1

### BOROUGH OF ROCKAWAY SCHEDULE OF EXPENDITURES OF STATE AWARDS FOR THE YEAR ENDED DECEMBER 31, 2015

New Jersey	Name of	State Grant	Grant	Period	Grant		Amount		Amount of		Cumulative		
Agency or Department	Program	Award Number	From	То		Award		Received		Expenditures		Expenditures	
Department of Environmental Protection	Clean Communities Act	765-042-4900- 004-V42Y-6020	01/01/14 01/01/15	12/31/15 12/31/15	\$	10,727.41 13,038.36	\$	13,038.36	\$	2,779.17 13,038.36	\$	10,727.41 13,038.36	
	Recycling Grant	752-042-4900-001- V42Y-6020	01/01/14 01/01/15	12/31/16 12/31/16		12,001.92 13,385.97		13,385.97		10,604.00		10,604.00	
Subtotal - Department of Environment							26,424.33		26,421.53		34,369.77		
Department of Law and Public Safety	Body Armor Replacement Fund	1020-718-066- 1020-001-6120	01/01/15	12/31/16		1,678.72		1,678.72					
	Drunk Driving Enforcement Fund	100-078-6400- 260-YYYY	01/01/13 01/01/15	12/31/16 12/31/16		16,569.69 5,237.86		5,237.86		827.29		827.29	
	Safe and Secure Communities	100-066-1020- 232-YCJF	01/01/15	12/31/15		29,407.00		29,407.00		29,398.80		29,398.80	
Subtotal - Department of Law and Put							36,323.58		30,226.09		30,226.09		
Department of the Treasury Passed through Morris County	Governor's Council on Alcoholism and Drug Abuse	200-475- 665120-60	07/01/14 07/01/15	06/30/15 06/30/16		9,256.00 9,256.00		5,737.15		5,299.46		5,299.46	
								5,737.15		5,299.46		5,299.46	
TOTAL STATE AWARDS							\$	68,485.06	\$	61,947.08	\$	69,895.32	

SEE NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS

### BOROUGH OF ROCKAWAY NOTES TO SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS YEAR ENDED DECEMBER 31, 2015

### Note 1. BASIS OF PRESENTATION

The accompanying schedules of expenditures of federal and state awards (the "Schedules") include the federal and state grant activity of the Borough of Rockaway under programs of the federal and state governments for the year ended December 31, 2015. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance") and New Jersey's OMB Circular 15-08, Single Audit Policy for Recipients of Federal Grants, State Grants and State Aid. Because the schedules present only a selected portion of the operations of the Borough, they are not intended to and do not present the financial position, changes in fund balance or cash flows of the Borough.

## Note 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the accompanying schedules of expenditures of federal and state awards are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts, if any, shown on the Schedules represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through identifying numbers are presented where available. The Borough has elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

## Note 3. <u>RELATIONSHIP TO FEDERAL AND STATE FINANCIAL REPORTS</u>

Amounts reported in the accompanying schedules agree with the amounts reported in the related federal and state financial reports.



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<u>Report on Internal Control Over Financial Reporting</u> and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

### Independent Auditors' Report

The Honorable Mayor and Members of the Borough Council Borough of Rockaway Rockaway, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America, audit requirements prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"), and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements – *regulatory basis* - of the various funds of the Borough of Rockaway, in the County of Morris (the "Borough") as of and for the year ended December 31, 2015 and 2014, and the related notes to the financial statements and have issued our report thereon dated May 23, 2016. These financial statements have been prepared in accordance with accounting practices prescribed or permitted by the Division to demonstrate compliance with the Division's regulatory basis of accounting, and the budget laws of New Jersey, which is a basis of accounting other than accounting principles generally accepted in the United States of America. That qualified report also indicated that we did not audit the general fixed assets account group.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Borough's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Borough's internal control. Accordingly, we do not express an opinion on the effectiveness of the Borough's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Borough's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or

The Honorable Mayor and Members of the Borough Council Borough of Rockaway Page 2

significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Responses as Finding 2015-01, that we consider to be a significant deficiency.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Borough's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### The Borough's Response to the Finding

The Borough's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Responses. The Borough's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Borough's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Borough's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mount Arlington, New Jersey May 23, 2016

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NISIVOCCIA LLP

Kathryn L. Mantell Certified Public Accountant Registered Municipal Accountant No. 447

### BOROUGH OF ROCKAWAY SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2015

#### Summary of Auditors' Results:

- The Independent Auditors' Report expresses a qualified opinion on the Borough's financial statements, prepared in accordance with accounting practices prescribed or permitted by the Division of Local Government Services, Department of Community Affairs, State of New Jersey to demonstrate compliance with the Division's regulatory basis of accounting and the budget laws of New Jersey, as the general fixed assets account group was not audited.
- A significant deficiency disclosed during the audit of the financial statements is reported in the Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards. No material weaknesses are reported.
- No instances of noncompliance material to the financial statements of the Borough which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- The Borough was not subject to the single audit provisions of the Uniform Guidance and New Jersey's OMB Circular 15-08 for the year ended December 31, 2015 as both state and federal grant expenditures were less than the single audit thresholds of \$750,000 identified in the Uniform Guidance and NJOMB 15-08.

Findings Relating to the Financial Statements which are required to be Reported in Accordance with Generally Accepted Government Auditing Standards:

- The audit disclosed the following significant deficiency required to be reported under Generally Accepted Government Auditing Standards:

#### Finding 2015-1

The Borough does not maintain an adequate segregation of duties with respect to the recording and treasury functions. Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to perpetuate errors and prevent detection within a reasonable period of time. The various departments/offices of the Borough are responsible for the issuance of permits and licenses; collection of taxes, and permit and license fees; and recording of these collections. Also the deposit and recording of receipts for the various funds, the reconciliation of the bank accounts, and the preparation of the general ledger are all performed by the Chief Financial Officer. The disbursement of funds and the preparation of payroll are performed by the Finance Clerk, however; the Chief Financial Officer currently oversees and is partially involved in these duties. This is due, in part, to the limited number of personnel of the Borough and the decentralized nature of governmental collection procedures. Accordingly, management and the Borough Council should be aware of this situation and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from a control point of view.

#### Management's Response

The finding was evaluated, however due to budgetary constraints no resolution can be made at this time.

## BOROUGH OF ROCKAWAY SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED DECEMBER 31, 2015 (Continued)

Findings and Questioned Costs for Federal Awards:

- Not Applicable since Federal expenditures were below the single audit threshold.

## Findings and Questioned Costs for State Awards:

- Not Applicable since State expenditures were below the single audit threshold.

## BOROUGH OF ROCKAWAY SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED DECEMBER 31, 2015

The Borough's prior year audit finding regarding segregation of duties has not been resolved and is included as finding 2015-1.

# BOROUGH OF ROCKAWAY

# <u>PART III</u>

## COMMENTS AND RECOMMENDATIONS

YEAR ENDED DECEMBER 31, 2015

### BOROUGH OF ROCKAWAY COMMENTS AND RECOMMENDATIONS

### Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4

#### N.J.S. 40A:11-3 states:

a. "When the cost or price of any contract awarded by the contracting agent in the aggregate does not exceed in a contract year the total sum of \$17,500, the contract may be awarded by a purchasing agent when so authorized by ordinance or resolution, as appropriate to the contracting unit, of the governing body of the contracting unit without public advertising for bids, except that the governing body of any contracting unit may adopt an ordinance or resolution to set a lower threshold for the receipt of public bids or the solicitation of competitive quotations. If the purchasing agent is qualified pursuant to subsection b. of section 9 of P.L. 1971, c.198 (C.40A:11-9), the governing body of the contracting unit may establish that the bid threshold may be up to \$25,000. Such authorization may be granted for each contract or by a general delegation of the power to negotiate and award such contracts pursuant to this section.

b. Any contract made pursuant to this section may be awarded for a period of 24 consecutive months, except that contracts for professional services pursuant to subparagraph (i) of paragraph (a) of subsection (1) of section 5 of P.L. 1971, c.198 (C.40A: 11-5) may be awarded for a period not exceeding 12 consecutive months. The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the contracting unit's fiscal year.

c. The Governor, in consultation with the Department of the Treasury, shall, no later than March 1 of every fifth year beginning in the fifth year after the year in which P.L.1999 c.440 takes effect, adjust the threshold amount and the higher threshold amount which the governing body is permitted to establish, as set forth in subsection a. of this section, or the threshold amount resulting from any adjustment under this subsection, in direct proportion to the rise or fall of the index rate as that term is defined in section 2 of P.L.1971, c.198 (C.40A11-2), and shall round the adjustment to the nearest \$1,000. The Governor shall, no later than June 1 of every fifth year, notify each governing body of the adjustment. The adjustment shall become effective on July 1 of the year in which it is made."

N.J.S. 40A: 11-4 states: "Every contract awarded by the contracting agent for the provision or performance of any goods or services, the cost of which in the aggregate exceeds the bid threshold, shall be awarded only by resolution of the governing body of the contracting unit to the lowest responsible bidder after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other law. The governing body of a contracting unit may, by resolution approved by a majority of the governing body and subject to subsections b. and c. of this section, disqualify a bidder who would otherwise be determined to be the lowest responsible bidder, if the governing body finds that it has had prior negative experience with the bidder."

Effective January 1, 2011 and thereafter the bid threshold in accordance with N.J.S.A. 40A:11-3 is \$17,500, and with a qualified purchasing agent the threshold may be up to \$36,000. Effective July 1, 2015 the threshold was increase to \$40,000 with a qualified purchasing agent.

The governing body of the Borough of Rockaway has the responsibility of determining whether the expenditures in any category will exceed the bid threshold within the fiscal year and where question arises as to whether any contract or agreement might result in violation of the statute, the Borough Attorney's opinion should be sought before a commitment is made.

### BOROUGH OF ROCKAWAY COMMENTS AND RECOMMENDATIONS (Continued)

### Contracts and Agreements Required to be Advertised for N.J.S.A. 40A:11-4 (Cont'd)

The minutes indicated that bids were requested by public advertising per N.J.S. 40A:11-4. The minutes also indicated that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services," per N.J.S. 40A:11-5.

Inasmuch as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. None were noted.

### Collection of Interest on Delinquent Taxes and Assessments

The statute provides the method for authorizing interest and the maximum rate to be charged for the nonpayment of taxes or assessments on or before the date when they would become delinquent.

On January 3, 2015, the governing body adopted the following resolution authorizing interest to be charged on delinquent taxes and utility charges:

BE IT RESOLVED by the Mayor and Council of the Borough of Rockaway, Morris County, New Jersey, that the rate of interest to be charged on delinquent taxes and utility charges in this Borough shall be as follows:

On all delinquents to and including December 31, 2015, at the rate or rates heretofore governing, and on all delinquents on and after January 1, 2015 at the rate of 8% per annum for and upon the first \$1,500 of the delinquency, the rate of 18% per annum for and upon any amount of the delinquency in excess of \$1,500; and that a grace period of 10 days will be allowed on taxes due February 1, May 1, August 1, and November 1. If taxes are not paid by the 10th, interest shall be charged from the due date.

BE IT RESOLVED, that the collector of the Borough be and hereby directed to collect interest on all taxes accordingly.

It appears from an examination of the Collector's records that interest was collected in accordance with the foregoing resolution.

### **Delinquent Taxes and Tax Title Liens**

The following comparison is made of the number of tax title liens receivable on December 31, of the last three years:

Year	Tax Title Liens
2015	13
2014	14
2013	13

It is essential to good management that all means provided by statute be utilized to liquidate tax title liens in order to get such properties back on a taxpaying basis.

### BOROUGH OF ROCKAWAY COMMENTS AND RECOMMENDATIONS (Continued)

### Verification of Delinquent Taxes and Other Charges

A test verification of delinquent charges and current payments was made in accordance with the regulations of the Division of Local Government Services, consisting of verification notices as follows:

Туре	Number Mailed				
Payment of 2015 and 2016 Taxes	20				
Delinquent Taxes	15				
Tax Title Liens	5				
Payment of 2015 Water Rents	10				
Delinquent Water Rents	3				

For items not returned, alternative procedures were performed, as appropriate.

## New Jersey Administrative Code Accounting Requirements

The Division of Local Government Services has established three (3) accounting requirements which are prescribed in the New Jersey Administrative Code. They are as follows:

- 1. Maintenance of an encumbrance accounting system.
- 2. Fixed assets accounting and reporting system.
- 3. General ledger accounting system.

The Borough is in compliance with these requirements.

### Segregation of Duties

The Borough does not maintain an adequate segregation of duties with respect to the recording and treasury functions. Segregation of duties refers to separating those functions that place too much control over a transaction or class of transactions that would enable a person to perpetuate errors and prevent detection within a reasonable period of time. The various departments/offices of the Borough are responsible for the issuance of permits and licenses; collection of taxes, and permit and license fees; and recording of these collections. Also the deposit and recording of receipts for the various funds, the reconciliation of the bank accounts, and the preparation of the general ledger are all performed by the Chief Financial Officer. The disbursement of funds and the preparation of payroll are performed by the Finance Clerk, however; the Chief Financial Officer currently oversees and is partially involved in these duties. This is due, in part, to the limited number of personnel of the Borough and the Borough Committee should be aware of this situation and realize that the concentration of duties and responsibilities in a limited number of individuals is not desirable from a control point of view.

### Management's Response

The finding was evaluated, however due to budgetary constraints no resolution can be made at this time.

### Interfunds

An interfund balance still exists among the Current and General Capital Funds. However, interfunds have been liquidated and monitored. Therefore, a formal recommendation is not judged to be necessary.

### BOROUGH OF ROCKAWAY COMMENTS AND RECOMMENDATIONS (Continued)

### Management Suggestions

## Cyber Security

Cyber-crime has become much more prevalent in the last few years. Websites and internal networks, including personally identifiable information ("PII"), have been hacked and resulted in significant losses to organizations, both financial and reputational. We suggest that the Township consider options to test and protect the Township from cyber-crime.

### Independent Contractors vs. Employees

The Borough should consider reviewing the status of "Independent Contractors" utilized by the Borough with Internal Revenue Service guidelines for determination of employment status. The IRS has been reviewing employers, including governments, to determine compliance. A proactive approach may help to minimize or eliminate potential penalties related to incorrect employment status determination.

### **Deferred** Compensation Plans

The Borough has a fiduciary responsibility to its employees related to the deferred compensation plans offered by the Borough. The Borough should consider a periodic review of the benefits, features, costs, and performance of its deferred compensation plans and make that information available to employees to assist employees in making suitable choices for investing their retirement funds while fulfilling the Borough's fiduciary responsibilities.

### Municipal Court

Effective February 2009, the Rockaway Borough Municipal Court, along with three other courts, was combined with the Town of Dover Municipal Court as a Joint Municipal Court.

### Status of Prior Year Recommendations

The Borough has initiated a corrective action plan to resolve comments and recommendations from the 2014 audit report. Recommendation 2 with regard to escrow accounts was resolved in the current year and recommendation 1 is included as current year recommendation and is being given consideration.

# BOROUGH OF ROCKAWAY SUMMARY OF RECOMMENDATIONS

It is recommended that:

1. An adequate segregation of duties be maintained with respect to the recording and treasury functions.